BASIC APPELLATE PROCEDURE AND ADVOCACY IN KENTUCKY

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A NOTE CONCERNING THE PROGRAM MATERIALS

The materials included in this Kentucky Bar Association Continuing Legal Education handbook are intended to provide current and accurate information about the subject matter covered. No representation or warranty is made concerning the application of the legal or other principles discussed by the instructors to any specific fact situation, nor is any prediction made concerning how any particular judge or jury will interpret or apply such principles. The proper interpretation or application of the principles discussed is a matter for the considered judgment of the individual legal practitioner. The faculty and staff of this Kentucky Bar Association CLE program disclaim liability therefore. Attorneys using these materials, or information otherwise conveyed during the program, in dealing with a specific legal matter have a duty to research original and current sources of authority.
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THE PRESENTERS

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JUSTICE MICHELLE M. KELLER was appointed to the Supreme Court of Kentucky in April, 2013 by Governor Steven Beshear after having served as a Kentucky Court of Appeals judge for six years. Justice Keller also serves as chair of the court system’s Technology Governance Committee. She was elected to the Court of Appeals in November, 2006 to serve as judge for Division 1 of the 6th Appellate District. From 2007 through February, 2012, she served as the Court of Appeals representative on the Judicial Conduct Commission. Prior to her election as Court of Appeals judge, Justice Keller practiced law for 17 years. She has served as an assistant county attorney, prosecutor and criminal defense attorney. Justice Keller’s practice concentrated in the areas of family law, personal injury, and medical negligence defense. She is also experienced in administrative law, having represented numerous clients before state regulatory and licensure boards. She is chairwoman emeritus of the Kentucky Personnel Board and has served as a hearing officer and member for the board. Justice Keller is licensed to practice law in Kentucky, the U.S. District Court for the Eastern District of Kentucky and the U.S. Supreme Court. She received her J.D. from Northern Kentucky University’s Salmon P. Chase College of Law in 1990 where she was an IOLTA scholar and received the Chase Excellence Award in 2007 as well as the Chase Exceptional Service Award in 2011. Most recently, Justice Keller was honored on Law Day 2013 with the Richard D. Lawrence Lifetime Achievement Award presented by the Northern Kentucky and Kentucky Bar Associations.
C. THEODORE MILLER has served as staff counsel for the Kentucky Supreme Court since 1983. He received his A.B. from the College of William & Mary and his J.D. from William & Mary's Marshall-Wythe School of Law. Prior to joining the Supreme Court staff, Mr. Miller spent two years in the private practice of law and three years as a central staff attorney for the Kentucky Court of Appeals. He has served on the national executive boards of both the Council of Appellate Staff Attorneys and the National Association of Appellate Court Attorneys.

ANN P. SWAIN serves as Chief Staff Attorney for the Kentucky Court of Appeals. Prior to her tenure with the Court, she was Executive Director of the Louisville Bar Association. Ms. Swain received her B.A. and M.A. from the University of Kentucky and her J.D. from the Brandeis School of Law at the University of Louisville, where she was a member of the Brandeis Society. She is a member of the Kentucky and Indiana Bar Associations and the National Association of Appellate Court Attorneys.
I. GOOD BRIEF WRITING BASICALLY BOILS DOWN TO FOUR THINGS

A. Credibility

You can avoid losing the Court's confidence in your arguments by making sure your brief is technically proficient.

1. Attention to detail, proofreading.
2. Correct citations to the record.
3. Cases stand for the proposition for which you have cited them.
4. Your brief should be memorable but not because it contains humorous typos.

B. Good Manners

1. Don't waste the judges time on irrelevant facts or data – if you include a material fact, be sure to tie it into your argument.
2. Don't lead the court on a wild goose chase to avoid dealing with facts or law which tend to undermine your argument – meet the unpleasant facts or law head-on and distinguish them.
3. Simplify the issues – judges are busy. Get to the point and move on. No one has ever been penalized for failing to use all twenty-five pages.
4. Absolutely no personal attacks on the other side or trial judge. Such attacks reflect poorly not only on the writer but on the strength of his or her arguments as well.

C. Keep the Ultimate Goal in Mind

1. The primary aim in writing any brief is to make it easy for the court to find in your favor.
2. Convince the judges that logic requires the result you seek.
3. Careless errors or procedural shortcomings lead the court to believe that your arguments are sloppy as well.
D. Be Absolutely Clear about Relief Requested

1. Be precise about what you are asking the court to do – simple reversal, new trial, etc.

2. Ask someone who is unfamiliar with the case to read your brief and tell you what relief you are seeking.

II. UNDERUTILIZATION OF APPENDICES

A. Keep in Mind that Only One Judge on the Panel has the Record in His or Her Office. Any critical testimony or exhibits should be included in the appendix.

B. Two Rules to Follow in Preparing the Appendix

1. CR 76.12(4)(c)(vii).

   An "APPENDIX" with appropriate extruding tabs containing copies of the findings of fact, conclusions of law, and judgment of the trial court, any written opinions filed by the trial court in support of the judgment, the opinion or opinions of the court from which the appeal is taken, and any pleadings or exhibits to which ready reference may be considered by the appellant as helpful to the appellate court. The first item of the appendix shall be a listing or index of all documents included in the appendix. The index shall set forth where the documents may be found in the record. The appellant shall place the judgment, opinion, or order under review immediately after the appendix list so that it is most readily available to the court. Except for matters of which the appellate court may take judicial notice, materials and documents not included in the record shall not be introduced or used as exhibits in support of briefs. In workers’ compensation cases, the appendix shall include the opinions of the Administrative Law Judge, the Workers’ Compensation Board and the Court of Appeals.

2. Rule 98.

   (4)(b) Evidentiary Appendix. An appendix of the evidence (hereinafter, evidentiary appendix) that consists of a transcription of the evidence or other court proceeding may be attached to a brief on appeal. The filing of an evidentiary appendix and index attached to a brief shall not exceed fifty (50) pages if filed in the Supreme Court, nor twenty-five (25) pages if filed in the Court of Appeals, except that an evidentiary appendix and index attached to a reply brief shall not exceed fifteen (15) pages. An evidentiary appendix shall contain transcriptions of only those parts of the video recording that support
the specific issues or contentions raised in a brief on appeal, or that relate to the question of whether an alleged error was properly preserved for appellate review.

(i) Organization of Appendix. At the top of each page of an evidentiary appendix, there shall be a video recording reference which corresponds to the transcription on each page of the appendix. Each evidentiary appendix shall include an index setting forth: (a) a list of video recording references cross-indexed to pages of the appendix; (b) an alphabetical list of witnesses whose testimony is transcribed in the appendix, listing the video recording references with the pages of the appendix where each witness’ testimony begins; (c) the name of each witness at the place in the appendix where the testimony of that witness begins.

(ii) Purpose of Appendix: Sanctions. The purpose of this evidentiary appendix is to facilitate the efforts of each appellate judge in studying the briefs in a meaningful way. Inclusion of transcript unnecessary to the disposition of the case imposes a burden on both the parties and the court and may subject counsel to sanctions set forth below:

(a) The appellate court may deny costs to, or assess costs against, a party who has been responsible for the insertion of unnecessary material into an evidentiary appendix. Moreover, any counsel who so multiplies an appendix in any brief as to increase delay or costs may be required by the court to satisfy personally such excess costs, and may be subject to the imposition of fines as set forth in CR 73.02(2)(c).

(b) The appellate court may strike any part or all of an evidentiary appendix, or brief to which it is attached, which has been determined by the appellate court to contain unnecessary material.
C. Authority

1. Judges often find themselves reading briefs when they are traveling or in places where they don't have good internet access. If there is one good case that really makes your argument, include it in the appendix.

2. Not to be published opinions. Cr 76.28(4)(c) requires that when citing such opinions for consideration by the appellate court, a copy of the entire decision must be tendered to the court and to all parties to the action.
Unless otherwise designated, what follows applies to both the Court of Appeals and the Supreme Court.

I. BRIEFS

A. Appellant's Brief

The appellant has sixty days from the date of certification of the record to file a brief, CR 76.12(2), unless the appellant is the Commonwealth or is represented by the DPA, in which case, the brief shall be filed within sixty days after the clerk of the appellate court receives the record on appeal. CR 76.12(2)(b)(i). Briefs must be received in the appellate clerk's office on or before the date due. A "document shall be deemed timely filed if transmitted by United States registered (not certified) or express mail, or by other recognized mail carriers, with the date the transmitting agency received said document from the sender noted by the transmitting agency on the outside of the container used for transmitting . . . ." CR 76.40(2).

1. Basic checklist for Appellant's Brief.

   a. Service on all parties and the trial judge with service certified on the cover of brief. CR 76.12(5) and (6).

   b. Certificate on the cover of the brief that record on appeal has not been removed from the trial court or has been returned to the trial court. CR 76.12(6).

   c. Five copies to the clerk of the Court of Appeals. Ten copies to the clerk of the Supreme Court. CR 76.12(3)(a)

   d. Red cover. CR 76.12(4)(a)(iii). (See Official Form 24 for sample.)

   e. Limited to twenty-five pages in the Court of Appeals and to fifty pages in the Supreme Court, excepting introduction, statement of points and authorities, exhibits, and appendices. CR 76.12(4)(b)(i) and (ii).

   f. Form – double spaced, one and one-half inch margin on left, one inch margin elsewhere, type no less than 12 point. CR 76.12(4)(a)(ii).

   g. The name of the attorney responsible for the brief must be at the end of the brief, following the conclusion. CR 76.12(6).
2. Organization. CR 76.12(4)(c). The Brief must have:

a. An introduction containing two simple sentences.

b. A statement concerning the need for oral argument consisting of one brief paragraph. If you want oral argument, give a reason. Do not just write that oral argument "will be helpful to the court in deciding the issue." Explain why it would be helpful.

c. A statement of points and authorities succinctly setting forth appellant's contentions regarding each issue raised on appeal.

d. A list of each authority relied on to support each contention with page references.

e. A statement of the case setting forth those facts necessary to an understanding of the issues on appeal. Do not gloss over procedural matters if necessary to an understanding of the issues; however, do not dwell on them if they are not necessary. Do not exaggerate facts in your favor. Cite specifically where in the record each fact you cite can be found. It is recommended that you use the dates and times as they appear on the video.

f. Your argument with a statement at the beginning of each section setting forth whether the issue was preserved, how it was preserved, and where in the record it was preserved. CR 76.12(4)(c)(v). Do not disparage counsel or the lower court. Name-calling is never appropriate. Do not misquote or mischaracterize the law. If the law is not in your favor, distinguish it or explain why it is incorrect and should be changed.

Note that the COA cannot change a decision by the Supreme Court, but an opinion from the COA saying the matter should be reconsidered may be of assistance to you in convincing the Supreme Court to do so.

g. A conclusion telling the Court what you want it to do – reverse, remand, vacate, affirm, or a combination. If you are asking the Court to remand, explain what you think should happen on remand.

h. An appendix, beginning with an index of the documents contained therein and indicating where in the record those documents can be found. CR 76.12(4)(c)(vii). The appendix must contain a copy of the judgment, opinion, or order under review immediately after the index. CR 76.12(4)(c)(vii). If you have crucial documents, quotes from
testimony/depositions, consider attaching them. Do not attach massive amounts of material, *i.e.*, if a twenty page contract is at issue but only one provision is in dispute, attach the part that is in dispute. If something is not in the record, you cannot attach it as part of the appendix. CR 76.12(4)(c)(vii).

B. Appellee's Brief

The appellee's brief must be filed within sixty days of appellant's brief, except for criminal cases wherein the appellant has retained counsel or is *pro se*. In those cases the time starts to run when the appellant's brief is filed or within sixty days after the date on which the record has been received by the appellate court, whichever is later. CR 76.12(2)(b). Briefs must be received in the appellate clerk's office on or before the date due. A "document shall be deemed timely filed if transmitted by United States registered (not certified) or express mail, or by other recognized mail carriers, with the date the transmitting agency received said document from the sender noted by the transmitting agency on the outside of the container used for transmitting . . ." CR 76.40(2).

1. Basic checklist for Appellee's Brief.

a. Serve all parties or their counsel and the trial judge, with service noted on the cover of brief. CR 76.12(5) and (6).

b. Certificate on the cover of the brief that record on appeal has not been removed from the trial court or has been returned to the trial court. CR 76.12(6).

c. Five copies to the clerk of the Court of Appeals. Ten copies to clerk of the Supreme Court. CR 76.12(3).

d. Blue cover. CR 76.12(4)(a)(iii). *(See Official Form 24 for sample.)*

e. Limited to twenty-five pages in the Court of Appeals, and fifty pages in the Supreme Court, excepting introduction, statement of points and authorities, exhibits, and appendices. CR 76.12(4)(b).

f. Form – double spaced, one and one-half inch margin on left, one inch margin elsewhere, type no less than 12 point. CR 76.12(4)(a)(ii).

g. The name of the attorney responsible for the brief must be at end of the brief following the conclusion. CR 76.12(6).

The appellee's brief is organized the same as the appellant's except that the statement of points and authorities and statement of the case are counterstatements. CR 76.12(4)(d).

C. Appellant's Reply Brief

A reply brief must be filed with the clerk of the Court of Appeals or the clerk of the Supreme Court or placed in the hands of a recognized mail carrier per CR 76.40(2) within fifteen days of the date of filing of the last appellee brief. CR 76.12(2)(a).

- Basic checklist for Appellant's Reply Brief
  a. Serve all parties and trial judge with service certified on cover. CR 76.12(5) & (6).
  b. Certify that record has been returned to trial court. CR 76.12(6)
  c. Yellow cover and no longer than five pages in the Court of Appeals, ten pages in the Supreme Court. CR 76.12(4)(a) and CR 76.12(4)(b).
  d. Name of the attorney responsible for the reply brief must be at the end of the brief. CR 76.12(6).

D. Extensions of Time to File Briefs

Extensions of time must be sought from the Court of Appeals or the Supreme Court, whichever is appropriate. CR 76.40(1) and CR 6.02.

E. Sanctions

Failure to timely file a brief or to otherwise comply with the rules could result in the brief being stricken, acceptance of the appellant's statement of facts and issues as correct, reversal of the judgment if the appellant's brief supports such action, or treating the failure to file as a confession of error resulting in reversal of the judgment without a consideration of the merits. CR 76.12(8).

F. What the Judges/Justices Have Said About Briefs

1. Writing style and advocacy.
   a. Generally, a brief should be organized with the most persuasive arguments first.
   b. Long sentences are distracting or confusing, even if they are grammatically correct.
c. Shortened names should be used rather than acronyms as abbreviations for corporate parties, statutes, and the like. For example, "the Foundation" is a better name for the "Somerset-Pulaski Development Foundation, Inc." than SPCFI.

d. Substantive arguments should not be made in footnotes.

e. Footnotes should be used sparingly.

2. Structural elements.

a. The "statement of the case" in a brief should provide the procedural context of the appeal.

b. The "statement of the facts" in a brief should provide the case's critical facts.

c. The appellant's brief should state the standard of review for each issue. Although not in the polling data, the appellee's brief should also state the standard of review for each issue or, at a minimum, state whether the appellee agrees with the standards of review delineated by the appellant.

d. The conclusion to an appellant's brief should state precisely the remedy the appellant seeks.

e. The conclusion to an appellee's brief should state precisely the outcome the appellee seeks.

3. Use of authority and the record.

a. Citations of more than three cases (string cites) without intervening bracketed explanatory text are not helpful.

b. Case citations should always include a specific page reference.

c. Whenever a clerk's transcript, reporter's transcript, appendix, or set of exhibits includes multiple volumes, the record references in briefs should include volume numbers as well as page numbers.

4. Typography.

The majority of Judges/Justices who responded agreed with the following statements regarding typography:

a. I prefer titles of major parts of the brief (e.g. STATEMENT OF THE CASE) to be in all capitals.
b. Briefs are easier to read when headings are boldface but not underlined.

c. I prefer main headings of a legal argument in single line spacing.

d. When a brief contains a list, I like bullet points or other creative typography to set it off from regular text.

5. Physical characteristics.

The majority of the Judges/Justices who responded said they agreed with the following statements regarding the physical characteristics of appellate work product:

a. Attorneys do not sufficiently proofread briefs before filing them with the court.

b. It negatively affects the credibility of an appeal when I believe that the appellant failed to make a good faith effort to include all appropriate documents in the appellant's appendix or addendum.

c. I appreciate it when a party attaches documents with the brief that are important to the resolution of the appeal (e.g. statutes, the trial court's findings, the relevant portion of a contract or transcript).


The Judges from the Court of Appeals found the following common "errors," which are reported by the frequency with which they occur and the type of cases in which they occur.

a. Unusually long briefs related to complexity of issue.

   General Civil = 17 percent.
   Criminal = 17 percent.
   Family = 23 percent.

b. Case authority does not stand for proposition asserted.

   General Civil = 10 percent.
   Criminal = 13 percent.
   Family = 12 percent.

c. Briefs misstate the record.

   General Civil = 8 percent.
   Criminal = 13 percent.
   Family = 10 percent.
d. Briefs make personal attacks on opposing counsel.

General Civil = 6 percent.
Criminal = 8 percent.
Family = 8 percent.

e. Briefs make personal attacks on trial court.

General Civil = 5 percent.
Criminal = 6 percent.
Family = 6 percent.

f. Briefs are not sufficiently edited or proofread.

General Civil = 15 percent.
Criminal = 21 percent.
Family = 17 percent.

g. Briefs contain improper grammar, punctuation, or use of apostrophes.

General Civil = 24 percent.
Criminal = 27 percent.
Family = 27 percent.

II. ORAL ARGUMENTS

In the Court of Appeals, after all briefs have been filed, a case is submitted to a three Judge panel. One of the three Judges is designated the presiding Judge and the other two are associate Judges. The presiding Judge receives a copy of the record on appeal as well as the parties' briefs. The associate Judges only receive copies of the briefs. Once the presiding Judge receives the record and briefs, he or she will "screen" the file to check for conflicts and to determine whether the case is appropriate for oral arguments.

In the Supreme Court, motions for discretionary review are reviewed by all seven Justices after an initial review by a staff attorney. The Justices then determine whether to grant review or not, and, if review is granted, whether to hold oral arguments or not. If review is granted without oral arguments, the case is assigned to a Justice to prepare a draft opinion. If review is granted and oral argument is ordered, then the case is assigned to a Justice after oral argument. Matter of right cases (criminal cases with penalties of twenty or more years' imprisonment or death sentences and all workers' compensation cases) are assigned once the briefs have all been submitted. The Justice who is assigned the case will then determine whether to recommend oral argument.

There are no hard and fast rules in the either Court regarding when to grant and when to dispense with oral arguments. However, generally, if you do not ask for oral argument, you will not get it. When asking for oral argument, do not simply state, "Oral argument would assist the Court in reaching a decision in this matter." Give some reason why. For example:
"The facts in this matter are complex and it is likely the members of the Court will have questions regarding those facts. Those questions can best be explained by the parties through oral argument;" or

"This case had a somewhat tortured procedural path through the lower court and it is likely the members of the Court will have questions regarding the procedural history of this matter. Those questions can best be explained by the parties through oral argument;" or

"The appellant is asking the Court to extend the law/re-interpret the law and oral argument will enable the appellant to explain why this extension is necessary;" or

"This is a case of first impression in the Commonwealth and the Court should grant oral argument so that the parties can explain how the law should be applied and the repercussions of that application."

What the Judges Have Said About Oral Arguments

The majority of the Judges who responded to the survey said they agreed with the following statements regarding oral arguments:

1. I often find oral argument helpful in shaping a good decision, even if it doesn't affect the disposition.

2. I expect counsel to strictly abide by the time estimates unless the court indicates counsel may exceed that time.

3. I appreciate it when counsel ceases argument upon making all planned and responsive necessary points even though his or her available time has not yet expired.

4. I appreciate a candid response (e.g. "I don't know") when counsel does not know the answer to a question, rather than avoiding the question or answering non-responsively.

5. I believe oral argument is more effective when it is narrowly focused as opposed to attempting to address all issues raised in the briefs.

III. OPINIONS

In the Court of Appeals, opinions are rendered on Friday at either 10:00 a.m. or 2:00 p.m. Copies of opinions to be rendered are mailed to the parties on Thursday afternoon and the clerk's office tries to notify counsel by phone on Friday morning that an opinion is forthcoming. Once rendered, opinions are available on the Court's website – courts.ky.gov – on the "Research/Reference" page.

It is at the discretion of the panel to designate an opinion for publication. Generally, the factors considered by the panel when deciding whether to publish are:
1. Whether the opinion establishes a new rule of law, alters or modifies an existing rule, or applies an established rule to a novel fact situation.

2. Whether the opinion involves an issue of continuing public interest.

3. Whether the opinion involves an issue of continuing interest to the state judiciary and the practicing bar.

4. Whether the opinion criticizes existing law.

5. Whether the opinion resolves an apparent conflict of authority.

6. Whether there are other reasons that make publication appropriate.

A party who believes that an opinion should be published when it has been designated as not for publication, may file a motion to publish within the time frame for filing a petition for rehearing (twenty days). See Commonwealth v. Crider and Rogers, Inc., 929 S.W.2d 179 (Ky. 1996).

Opinions can be withdrawn following joint motion by the parties setting the reasons for the request, i.e., "the matter settled and the Court rendered its opinion before we could advise it of the settlement." However, granting of the motion is discretionary with the court and such a motion should not be granted if the opinion has some general precedential value. See Jones v. Conner, 915 S.W.2d 756 (Ky. App. 1996).

Opinions become final on the thirty-first day after they are rendered unless a petition for rehearing (CR 76.32) or a motion for discretionary review (CR 76.20) has been filed. Until an opinion is final, it is only advisory to the parties and is not enforceable. See CR 76.30; Kohler v. Commonwealth, Transportation Cabinet, 944 S.W.2d 146 (Ky. App. 1997). Note that finality of a Court of Appeals opinion is delayed by the filing of a motion for discretionary review. If the motion is denied, then the Court of Appeals opinion becomes final the day the motion is denied.

If a party files a motion for discretionary review, the Supreme Court, when denying the motion can order the opinion "de-published." If the Supreme Court grants the motion, the Court of Appeals opinion is automatically "de-published" unless the Supreme Court orders otherwise.

Supreme Court opinions are rendered on the Thursday following court week at 10:00 a.m. The opinions are mailed to the parties on the date rendered.

Supreme Court opinions become final on the twenty-first day after the date of rendition unless a petition for rehearing has been filed. CR 76.30(2)(a).

IV. PETITIONS FOR REHEARING, MODIFICATION, OR EXTENSION OF THE OPINION

Within twenty days of the date an opinion is issued, an aggrieved party may file a petition for rehearing, modification, or extension of the opinion. The petition must
be accompanied by a filing fee of $150.00. CR 76.42(2)(a)(v). Except in extraordinary circumstances, a petition for rehearing is limited to issues argued on appeal. A response may be filed within twenty days of the date the petition was filed. When a party is not questioning the result reached in the opinion, it may request a modification or extension rather than a rehearing. CR 76.32(1)(c).

A. Basic Check List for Petitions

1. Serve all parties and the trial judge with service reflected on the cover of the petition. CR 76.32(5).

2. File five copies with the clerk of the Court of Appeals. CR 76.32(4).


4. Caption should state whether the petition is being filed by the appellant or appellee. CR 76.32(3)(b).

5. Attach a copy of the opinion for which review is sought. CR 76.32(3)(b).

6. Petition is limited to ten pages. CR 76.32(3)(c).

7. The name of attorney responsible for submitting the petition should be at the end. CR 76.32(5).

B. Basic Check List for Responses

1. Serve all parties and the trial judge with service certified on cover of petition. CR 76.32(5).

2. Five copies to the clerk of Court of Appeals. CR 76.32(4).


4. Response is limited to ten pages. CR 76.32(3)(c).

5. The name of attorney responsible for submitting the response should be at the end. CR 76.32(5).

C. Disposition of Petitions

The petition will be assigned to one of the associate Judges who sat on the original panel. CR 76.32(6)(b). The Court will grant a petition for rehearing only upon a showing that it has "overlooked a material fact in the record, or a controlling statute or decision, or has misconceived the issues presented on the appeal or the law applicable thereto." CR 76.32(1)(b). If a petition is granted, the adversely affected party may petition for a rehearing, modification, or extension; however, unless
otherwise directed by the Court, no response may be filed. CR 76.32(1)(d).

The Court will generally grant a petition for modification or extension in order to correct typographical or other non-substantive errors. CR 76.32(1)(c).
In an effort to enhance the understanding of the discretionary review process in the Kentucky Supreme Court, I have been asked to share some observations and practical pointers based upon my experience in serving the Court in central staff for over twenty-eight years. In doing so, my comments of course are my own and not those of the Court.

The Decision Whether to Seek Discretionary Review

Several factors should be considered before filing a motion for discretionary review, which rarely succeeds as a mere "knee jerk" reaction to having lost an appellate decision in the Court of Appeals. To begin, a prospective movant must make sure that the Court of Appeals has rendered a final decision as envisioned by CR 76.20(2)(b).1 Further, although cases imposing sanctions for failure to seek discretionary review in "good faith" have not been cited in recent years, the provisions of CR 73.02(4) apply to motions for discretionary review and bear consideration.2

1 CR 76.20(2)(b) provides as follows:

A motion for discretionary review by the Supreme Court of a Court of Appeals decision shall be filed within thirty days after the date of the order or opinion sought to be reviewed unless (i) a timely petition under Rule 76.32 or (ii) a timely motion for reconsideration under Rule 76.38(2) has been filed or an extension of time has been granted for that purpose, in which event a motion for discretionary review shall be filed within thirty days after the date of the order denying the petition or motion for reconsideration or, if it was granted, within thirty days after the opinion or order finally disposing of the case in the Court of Appeals.

CR 76.20(3)(b) also provides in pertinent part that a motion for discretionary review "shall contain . . . the date of final disposition by the Court of Appeals."

2 In Freeman v. Commonwealth, 697 S.W.2d 133 (Ky. 1985) and Walker v. Commonwealth, 714 S.W.2d 155 (Ky. 1986), attorneys for movants were sanctioned for filing "frivolous" motions for discretionary review. In Prater Creek Processing Company v. McClanahan, 741 S.W.2d 278 (Ky. App. 1987), the Court dismissed a motion for discretionary review requesting further review only of an order denying a motion not to publish a Court of Appeals opinion.
The most common questions involving discretionary review are, not surprisingly, what constitute CR 76.20(1) "special reasons"\(^3\) and what are the statistical chances of not only procuring review but also ultimately prevailing. In attempting to describe the Court's case-by-case exercise of discretion in continuing education seminars and otherwise over the years, my best response regarding what constitutes "special reasons" has been as follows in §10:1 of Baldwin's Kentucky Lawyer's Handbook, Appellate Practice:

Although "special reasons" escapes precise definition, generally if a novel question of statewide significance, a legal proposition that requires reexamination, or a matter in which lower courts have conflicted is raised, the granting of review is more likely. A contention that the appellate court has clearly erred is not necessarily persuasive.\(^4\)

The percentages tell more of the story. Since 1983, when the Kentucky Supreme Court began requiring four votes (rather than three) to grant discretionary review, only 15 percent of nearly 17,000 motions for discretionary review have been granted.\(^5\) In the three years since the most recent change on the Court, 18 percent of over 1,600 motions for discretionary review have been granted. Although the decision to grant review involves far more than assessment of whether the Court agrees with the Court of Appeals decision in question, reversal statistically is more likely than is affirmance after review has been granted. Still, the statistical chance of procuring discretionary review and ultimately prevailing is approximately 10 percent.

Over the years, some justices in opinions and in publications or seminars have offered their individual opinions regarding their concepts of "special reasons." The best evidence of the Court's collective consideration, however, comes from reviewing which motions have been granted. In that regard, an indication concerning current trends may be gleaned from reviewing the regularly updated synopses of pending granted motions on the Supreme Court's website at www.kycourts.net, under the "Discretionary Review" resource heading.

\(^3\) In pertinent part, CR 76.20(1) provides as follows:

A motion for discretionary review by the Supreme Court of a decision of the Court of Appeals . . . shall be prosecuted as provided by this CR 76.20 and in accordance with the Rules generally applicable to other motions. Such review is a matter of judicial discretion and will be granted only when there are special reasons for it.

\(^4\) Baldwin's Kentucky Lawyer's Handbook with Forms, 2011 Edition (Thomson Reuters). The author has updated "Appellate Practice" Chapters 9 and 10 of that publication, entitled "Pleadings and Practice in the Supreme Court," since 1984. The quoted statement regarding "special reasons" has been included in that material since 1984.

\(^5\) From 1983 until the present, the percentage of motions for discretionary review granted has varied only several percentage points from the 15 percent average. This has been the case even though thirty justices have served on the Court in that time and even though the number of such motions filed has varied over the years from less than 500 to over 900.
Highlights Concerning Contents of Motions and Responses

CR 76.20(2)(b) requires the filing of a motion for discretionary review within thirty days after a final Court of Appeals decision. If a timely petition for rehearing of an opinion or motion for reconsideration of a final order (or opinion and order) has been filed in the Court of Appeals, the thirty-day period runs from the disposition of such a petition or motion. CR 76.20(2)(c) mandates dismissal of an untimely motion for discretionary review. Extensions of time requested prior to expiration of the pertinent period are not precluded.

With regard to the contents of the motion, many motions continue to contain narratives not complying with the CR 76.20(3)(d) requirement of a "clear and concise statement of (i) the material facts, (ii) the questions of law involved, and (iii) the specific reason or reasons why the judgment should be reviewed." Such a statement should be included even for relatively short motions. As with all other considerations concerning motions for discretionary review, case-by-case circumstances control. As a general rule, though, a page or two rarely will suffice to provide the Court with sufficient information regarding a request for review. Neither, however, should a movant feel compelled to write to the full extent of the CR 76.20(3) fifteen-page limit when five pages suffices to accomplish the task.

CR 76.20(4) specifies the minimum attachments to be appended to the motion. Although the decisions of the lower courts (including final post-decision rulings) and any administrative agency decisions are required, inclusion of a pertinent pretrial ruling or for example a particular contract or will at issue also should be considered. In that regard, although the Court can and does frequently request the record for review in considering whether to grant discretionary review, the record otherwise remains at the Court of Appeals unless the motion is granted. If a "not to be published" opinion rendered since 2003 is "cited for consideration" as permitted by CR 76.28(4)(c) when "there is no published opinion that would adequately address the issue," a copy of the opinion must be included with the motion.

Although responses to motions for discretionary review are permissive rather than mandatory under CR 76.20(5), respondents always should take the opportunity to tell the court concisely why review should not be granted under all the circumstances of the case. A one-sentence "no special reasons" response, though, is not helpful.

The Decision-Making Process

The Kentucky Supreme Court's decision-making process regarding motions for discretionary review has remained essentially unchanged from that documented in 1985 in the Kentucky Appellate Handbook published by the Kentucky Bar Foundation and Banks-Baldwin Publishing Company.6

Specifically, upon submission motions generally are assigned randomly to one of the Court's several (currently four) central staff counsel for preparation of a written

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6 The Kentucky Appellate Handbook, updated with cumulative services in 1989 and 1993, was the precursor of the current Kentucky Practice Appellate Practice, Volume 19, which also addresses the Kentucky Supreme Court's deliberative process in Chapter 1:2.
recommendation regarding disposition. Such recommendations are circulated, together with the motion and any response(s), for initial consideration by each justice individually prior to collective consideration by all seven justices during the next Court conference week. Each motion is called on the docket and discussed during conference to the extent that any justice desires to address any aspect of the case. A minimum of four votes are necessary in order to grant discretionary review. Similarly, four votes are necessary in order to modify the publication status of a Court of Appeals opinion upon denial of discretionary review.

What Happens after Review Is Granted

If the motion is granted, unless the order indicates otherwise, the case will proceed to briefing pursuant to CR 76.12 and subsequently to oral argument pursuant to CR 76.16 prior to assignment to a justice in the majority for preparation of a draft opinion. If, however, the Court is convinced that oral argument seems unnecessary in order to decide the case, the order granting discretionary review will indicate that briefing will proceed pursuant to CR 76.12 but that no oral argument will be scheduled. When a recent opinion of the Court potentially impacts a pending motion for discretionary review, the pending motion may be granted in an order summarily vacating and remanding for reconsideration by the appropriate lower court.

Briefing time is suspended if the respondent files a CR 76.21 cross-motion. The respective time requirements for a cross-motion and cross-response are only ten days. The standard for a cross-motion is not "special reasons" but a much more easily satisfied standard specified in CR 76.21(1) as "designating issues raised in the original appeal which are not included in the motion for discretionary review but should be considered in reviewing the appeal in order to properly dispose of the case." Although the 1986 adoption of CR 76.21 solved problems relating to whether parties needed to file "protective" motions for discretionary review which were frequent in the first decade after the passage of the Judicial Article creating an intermediate appellate court in Kentucky beginning in 1976, the failure to file cross-motions also occasionally created traps for the unwary. In the recent case of Fischer v. Fischer, 348 S.W.3d 582 (Ky. 2011), the Court sought to eliminate such traps by stressing the permissive language of CR 76.21 and the need to file such motions only when the Court of Appeals resolves an issue against a respondent in a decision regarding which the movant's motion for discretionary review has been granted.

Summary

As is apparent, motions for discretionary review are resolved by individual and careful case-by-case consideration. Although the number of such motions has gone down in recent years, as has the number of Court of Appeals decisions, motions for discretionary

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7 The full time for briefing the previously granted discretionary review starts again upon entry of an order granting or denying the cross-motion. See CR 76.21(3).

8 If a cross-motion is granted, CR 76.21(4) provides that briefing pursuant to CR 76.12 is expanded to permit the cross-motion issues to be addressed in the combined appellee/cross-appellant's brief, with the response to those issues being addressed in the combined cross-appellee/reply brief.
review still account for over half of the filings in the Supreme Court and the primary area in which the Court can control the content of a crowded docket.\textsuperscript{9}

\textsuperscript{9} Although far fewer in number, CR 74.02 motions to transfer from the Court of Appeals and CR 76.37 motions for certification of questions of law also are matters within the Kentucky Supreme Court's discretion, as are CR 65.09 injunction proceedings. The majority of opinions rendered by the Court, however, involve appeals as a matter or right in (1) RCr 12.02 appeals in criminal cases from judgments imposing sentences of death, life or twenty years or more, or (2) CR 76.36(7) appeals in cases filed as original actions in the Court of Appeals, including workers' compensation cases and original actions in the nature of petitions for \textit{writs of prohibition} or \textit{mandamus} sought against circuit judges. In addition, the Kentucky Supreme Court has original jurisdiction over cases commenced in the Kentucky Bar Association and the Judicial Conduct Commission.
Basic Appellate Practice Handbook is designed to benefit attorneys and pro se litigants

Judge Sara W. Combs, Kentucky Court of Appeals

The Kentucky Court of Appeals is pleased to present a revision of the Basic Appellate Practice Handbook. We first introduced the handbook in 2006 to address the very real needs of litigants who are proceeding pro se and to assist attorneys whose practice does not normally encompass work before our appellate courts. The handbook proved to be so successful that we are now releasing an updated third edition.

The handbook is designed to explain the most basic procedures and concepts for the lay litigant as well as to summarize succinctly the numerous rules governing appellate practice for attorneys embarking into what may be a new area of expertise. Consequently, this publication runs the gamut from simplicity to some measure of sophistication and undoubtedly represents an ambitious endeavor. It is our hope that it will continue to assist many in facilitating their access to the Court of Appeals.

In Appreciation

We extend our appreciation to retired Court of Appeals Judge Dan Guidugli and his staff attorney, Lisa Hubbard, for their work on the original handbook, which was published in 2006; and to George Fowler, former chief staff attorney for the Court of Appeals, who played a key role in producing the first handbook and in revising it for the second edition in 2007.

Our third and most current revision was prepared by Sam Givens, clerk of the Court; Ann Swain, chief staff attorney; and Lisa Thurman, administrative assistant to the legal department of the Court of Appeals. On behalf of the Court and all who will benefit from the 2010 edition, I express sincere thanks for their dedication and hard work.

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Introduction & Cautionary Notes

The Court of Appeals Basic Appellate Practice Handbook is an introductory guide to completing the steps in the appellate process as it pertains to the Kentucky Court of Appeals. The handbook provides citations to the rules and explains how to use the rules. It is not designed to be a complete practice manual and is not a substitute for carefully reviewing a current set of the civil rules regarding appeals.

**Note:** It is the responsibility of a person practicing an appeal to have access to a current set of the rules and to follow those rules. In any apparent conflict between the rules and this handbook, the rules will control in all cases.

The 2010 revision of this handbook includes references to rule changes effective April 1, 2009.

Copies of the current version of the rules are available in most county law libraries and in some larger public libraries. To access West's Compilation of Court Rules & Procedures online, visit the Kentucky Court of Justice website at www.courts.ky.gov and click on Rules & Procedures under either the Supreme Court or the Court of Appeals.

This handbook deals only with the procedures for practicing an appeal to the Court of Appeals from a judgment in a case originally filed in the circuit court. Various types of cases have special procedures for appellate review that will preempt the general procedures set out in this guide. A partial list of such special procedures is detailed in the section titled What May Be Appealed. It is the responsibility of the person practicing the appeal to be knowledgeable about any special procedures that might govern the type of action involved in that appeal.

While the staff of the Court of Appeals will always attempt to be helpful and to assist all parties to the extent possible, members of the staff are not allowed to give legal advice or to make decisions for a party concerning how an appeal should be practiced. Members of the staff should not be asked for legal advice or for advice about what a
party should do in a given situation. Parties practicing an appeal should research questions in the statutes and the court rules.

This handbook is available on the Kentucky Court of Justice website at www.courts.ky.gov. Click on Court of Appeals then on Kentucky Court of Appeals Basic Appellate Practice Handbook.

Any comments concerning the contents, clarity or usefulness of this handbook should be addressed by letter to:

Chief Staff Attorney  
Kentucky Court of Appeals  
360 Democrat Drive  
Frankfort, Kentucky 40601

The Kentucky Court of Appeals

In 1975, a group of amendments to the Kentucky Constitution (commonly known as the Judicial Article) created a new intermediate appellate court called the Kentucky Court of Appeals. Prior to that time, the Court of Appeals designation applied to Kentucky's highest court. When the Judicial Article went into effect on January 1, 1976, Kentucky's highest court became known as the Supreme Court of Kentucky and the Court of Appeals commenced operations. All records of the previous Court of Appeals became those of the Supreme Court. Kentucky Constitution Sections 109 through 124 collect the constitutional provisions governing the Kentucky Court of Justice established by the 1976 Judicial Article.

Creation of an intermediate appellate court was necessitated by increased litigation which had imposed a very heavy work load on the Commonwealth's highest court. This heavy work load resulted in long delays for litigants awaiting decisions in their appeals. In addition, Section 115 of the Kentucky Constitution affords litigants a constitutional right to one appeal in each action. The new intermediate appellate court not only helped effectuate this right of appeal, but also decreased the time in which appellate review could be obtained.

The intermediate Court of Appeals consists of fourteen judges elected by the citizens of the seven Supreme Court districts defined by KRS 21A.010. The two judges from each district maintain offices within the district from which they were elected. The judges are elected for eight-year terms. Information on the current members of the Court is available on the Court of Justice website at www.courts.ky.gov. Click on Court of Appeals and then on Judges Directory.

The members of the Court of Appeals exercise statewide authority and sit in panels of three in various locations across the Commonwealth. Assignment of the judges to hear appeals is among the responsibilities of the Chief Judge of the Court who is elected by the members of the Court.
The central office of the Court, including the office of the clerk, is located in Frankfort. You can contact the Court at the following address:

Kentucky Court of Appeals
360 Democrat Drive
Frankfort, Kentucky 40601
502-573-7920
Parties present their arguments on the merits of an appeal through formal briefs. However, in the course of an appeal it may be necessary to request rulings from the Court on procedural or substantive issues. These may include simple requests for additional time to file a document required by the rules, complex requests for a stay of enforcement of the judgment, or even dismissal of the appeal. These requests are handled through the Court's motion practice.

**Motion Practice**

Motion practice before the Court of Appeals is different from similar practice before the circuit court in that the parties do not appear at a set motion hour. It is therefore extremely important that the written motion and objections be carefully prepared to present the parties' positions. Only in rare cases does the motion panel hear oral presentations on motions CR 76.34(5).

When a motion is filed, the motion sits in the clerk's office for the running of response time. Any party is permitted to file a response within ten days of the date of service of the motion. CR 76.34(2). If the motion was served on a party by mail, that party is allowed to add an additional three days to the response time. CR 6.05.

**Note:** Motions are the only documents filed in the Court of Appeals for which the response time runs from the date of service. Therefore, this is the only instance in appellate practice where CR 6.05 applies.

After the response time has run or after all responses have been filed, the motion is screened to determine proper handling. Motions requesting any type of substantive relief are assigned to three-judge panels of the Court. Procedural motions requiring any application of judicial discretion are assigned to the chief judge or a member of the Court chosen by the chief judge. Purely procedural motions requesting a type of relief that the Court has already determined should be granted are assigned to the administrative ruling docket.

The administrative ruling procedure is intended to quickly rule on certain procedural motions without burdening judicial time. The Court has established certain criteria for motions that will always be ruled on in a certain way. For example, there is no reason for the Court to deny a motion for an extension of time to file a brief that (1) is filed before the due date of the brief, (2) requests only up to a sixty-day extension, (3) is the party's first request for such an extension, and (4) is not opposed by other parties. Court staff will carefully review a motion to ensure that a given motion fits all criteria as established by the Court. An administrative ruling is announced by a ruling signed by the clerk of the Court and is generally released within two days of the running of the response time.

Procedural motions that do not completely meet the criteria for administrative rulings are submitted to the chief judge or a judge designated by the chief judge on a weekly basis. Orders signed by the chief judge are entered by the clerk's office as quickly as possible after signing. Such orders are generally entered within two weeks following the running of the response time.
All substantive motions are assigned to three-judge panels for ruling. Such panels meet monthly in Frankfort and may consider up to 100 items at a sitting. Orders are signed by the presiding judge. Rulings can be expected three to eight weeks after the response time has run. In appropriate cases, a party can request an oral argument before the panel on a substantive motion, although such requests are rarely granted.

**Formatting Documents**

Special rules govern the form and content of briefs in the Court of Appeals. All other documents are formatted in accordance with the general rules governing documents to be filed in court.

All documents filed in the Court of Appeals must be captioned to the proper court. CR 10.01. An example of proper captioning of a document is shown on the sample brief cover contained in Official Form 24, found at the end of the Kentucky Rules of Civil Procedure.

Of course, in place of "Brief for ....," the party should state the document being submitted, for example: "Motion to Dismiss" or "Motion for Additional Time to Submit a Brief."

Documents should be typed. If typing is not possible and handwritten documents must be submitted, the documents must be clearly readable and conform to the formatting requirements in CR 7.02(4).

Documents must be on 8.5 x 11 inch paper. The type must be at least 12 point and must be double spaced. A margin of 1.5 inches must appear on the left side of the page. The text of the document should clearly state the relief requested and the reasons justifying the relief.

The document must be signed at the end by the attorney or party submitting the document.

If ruling on a motion requires the examination of any documents from the record, copies of those documents (or the relevant portions if the documents are very long) should be attached to each copy of the motion.

The Court of Appeals prepares its own orders and draft orders do not need to be submitted with a motion.

**Service and Certification of Service**

Any document submitted to the Court of Appeals must be served on all other parties to the appeal. CR 5.01. If a party is represented by counsel, service is completed by delivery to the party's counsel. For all documents filed in the Court of Appeals, service may be done by hand delivery or by mail.

Each document must contain a certificate stating how service was done and listing the individuals served. The certificate must be signed by the person responsible for the service. CR 76.34(1); CR 5.03. A good example of a certificate of service is shown on Official Form 24, although some adjustment must be made for the particular document to be filed.
Numbers of Copies

In general, five copies are required for documents filed in the Court of Appeals. The major exception is that only one copy of the prehearing statement is required. The number of copies required is set out in the rule governing the particular document and in the list found at CR 76.43.

Filing Documents

The notice of appeal, any bond under CR 73.04, and the designation of record are filed with the circuit court clerk. All other documents must be filed in person or by mail in the office of the Clerk of the Court of Appeals at the following address:

Office of the Clerk
Kentucky Court of Appeals
360 Democrat Drive
Frankfort, Kentucky 40601
502-573-7920

Documents that are subject to a deadline must be received in the Court of Appeals clerk's office on or before the due date.

If a person is running short on time or wants to make absolutely sure the document is filed in a timely manner, CR 76.40(2) provides a method by which the document is deemed tendered to the appellate clerk on the date the document is received by the mail carrier. The document may be sent by U.S. Registered Mail, U.S. Express Mail or by a recognized carrier, where the carrier marks the outside of the envelope or the box with the date the carrier received the mailing from the customer. Certified Mail does not qualify.

A party attempting to use this method of transmittal must carefully comply with the rule. Documents properly mailed under the rule are considered timely when received. However, the documents will be filed as of the date received rather than the date due in order to protect all other parties' response times.

What May Be Appealed

Finality Rule

In general, a judgment is considered final and appealable only if that judgment disposes of all of the claims presented in a circuit court lawsuit. A judgment or an order that does not dispose of all claims and that leaves some claims pending is considered interlocutory and may not be immediately appealed. CR 54.01. Any claims disposed of in an interlocutory order may be raised in the Court of Appeals when a final judgment has been entered.

However, a circuit judge may make an interlocutory judgment that disposes of at least one claim final and immediately appealable by including certain findings under CR 54.02. The circuit judge must find that the decision is the judge's final decision on that claim, meaning that the judge has heard evidence and argument needed to resolve that claim and the judge will not change the ruling on the claim.
The circuit judge must also find that there is no just reason to delay enforcement of the judgment. This means that the successful party is entitled to enforcement of the judgment and that enforcement will not affect the resolution of the remaining claims. Both findings are required to make the judgment final and the failure to adequately recite both findings will prevent the Court of Appeals from acquiring jurisdiction. Peters v. Bd. of Ed. of Hardin County, 378 S.W. 2d 638 (Ky. 1964).

The Court of Appeals must review appeals to determine whether the judgment is final and properly appealable. The Court must dismiss an interlocutory appeal even if neither party raises the issue. Hook v. Hook, 563 S.W.2d 716 (Ky. 1978).

Exceptions to the Finality Rule

There are some exceptions to the finality rule which allow immediate appeals of judgments that would otherwise be considered interlocutory. Some of these exceptions have been established by statute and some by court decision. The common factor in the exceptions is that delaying the appeal of the judgment would permit events to proceed, which would prevent the Court of Appeals from granting meaningful relief.

The following list is not exhaustive of the exceptions to the finality rule that may be available:

1. An interlocutory appeal may be taken by the Commonwealth in a criminal case under certain circumstances. KRS 22A.020(4).

2. An order appointing a receiver is immediately appealable. KRS 425.600.

3. An order upholding a condemnor's right to take property in an eminent domain case is appealable. Ratliff v. Fiscal Court of Caldwell County 617 S.W.2d 36 (Ky. 1981).

4. An order denying a party's motion to intervene as a matter of right is appealable. Ashland Public Library Board of Trustees v. Scott, 610 S.W.2d 895 (Ky. 1981).


6. An order confirming a judicial sale is appealable. Elam v. ACME Well Drilling Co., 411 S.W.2d 468 (Ky. 1967).


8. An order granting a CR 60.02 motion more than one year after the judgment. Asset Acceptance, LLC v. Moberly, 241 S.W.3d 329 (Ky. 2007).
Special Procedures

This handbook deals only with the procedures for appealing a final judgment of a civil or criminal case originating in the circuit court to the Court of Appeals. Space does not permit discussion of other specialized procedures that may apply in particular types of cases. The following is a list of cases in which specialized procedures may apply. The list is not exhaustive.

1. Appeals from district court to circuit court. CR 72.
3. Appeals of habeas corpus cases. KRS 419.130.
4. Appeals in election cases. KRS 120.075.
5. Review of pretrial bail. RCr 4.43.
6. Review of bail pending appeal. RCr 12.82.
7. Review of an appellate decision of the circuit court. CR 76.20.
8. Review of an appellate decision of the Court of Appeals. CR 76.20.
9. An original action in the nature of mandamus or prohibition against a circuit judge. CR 76.36.
10. Appeals of a Court of Appeals decision in an original action. CR 76.36(7).
11. Appeal of denial of in forma pauperis status on appeal. Gabbard v. Lair, 528 S.W.2d 675 (Ky. 1975); Bush by Bush v. O'Daniel, 700 S.W.2d 402 (Ky. 1985); CR 5.05(4); CR 73.02(1)(b).
13. Review of circuit court action on a request for stay pending appeal of a permanent injunction. CR 65.08.
14. Review of a decision of the Workers' Compensation Board. CR 76.25.

Notice of Appeal

The notice of appeal is the document used to begin an appeal taken as a matter of right. The requirements for filing the notice of an appeal to the Kentucky Court of Appeals are generally contained in CR 73. A sample of the format is found in Official Form 22 of the civil rules.
As its title implies, the notice of appeal is intended to be a simple document notifying other parties, the circuit court and the Court of Appeals that the appellant wishes to exercise its constitutional right to review the circuit court’s judgment. However, care must be taken in the preparation and filing of the notice because it will define the appeal. Some mistakes may not be correctable later and may limit the relief the appellant can obtain.

Time

The notice of appeal must be filed on time. If the notice is not timely filed, the only sanction provided for in the procedural rules is dismissal of the appeal. CR 73.02(2).

A notice of appeal to the Court of Appeals from a judgment of a circuit court must be filed within thirty days of the judgment. Because the circuit court clerk is required to send out copies of the judgment when entered, the time for filing the notice of appeal actually begins from the date on which the circuit court clerk notes on the circuit court docket sheet that the circuit court clerk served the judgment on counsel or the litigant if pro se. CR 77.04(2) and CR 73.02(1)(a).

The time for filing the notice of appeal is delayed if certain post-judgment motions are filed in the circuit court. CR 73.02(1)(e). This delay permits all circuit court decisions to be completed before an appeal is initiated. The full thirty-day period runs from the date that the circuit court clerk notes on the docket that he or she has sent out notice of ruling on the post-judgment motions.

A party may file a notice of appeal before disposition of a post-judgment motion. The notice of appeal becomes effective when an order is entered disposing of the last remaining post-judgment motion. CR 73.02(1)(e)(i). A party intending to file a challenge to the post-judgment order must file a notice of appeal or an amended notice of appeal to include that order. CR 73.02(1)(e)(ii).

There is one narrow situation in which an extension of time can be obtained for the filing of the notice of appeal. If a party does not learn of the entry of the judgment or order through excusable neglect, that party can obtain an extension of ten days by filing a motion in the circuit court. CR 73.02(1)(d). The rule has been interpreted to require that the motion be filed with the circuit court within ten days of the running of the time as originally calculated. Rodgers v. Henderson, 612 S.W.2d 743 (Ky. App. 1980).

Payment of the Filing Fee

The required filing fee for the appeal must be paid to the circuit court clerk at the time the notice of appeal is tendered (given) to the circuit court clerk. The notice of appeal cannot actually be filed until the fee is paid. CR 73.02(1)(b). That fee is currently set at $150. CR 76.42(2)(a)(i). KRS 23A.220(3) allows a county fiscal court to add a $25 fee in civil cases appealed to the Court of Appeals. Not all counties have exercised that option. The circuit court clerk should be consulted to determine whether the $25 fee has been added in a particular county.

If a litigant has insufficient resources to pay the required fees, a motion to proceed in forma pauperis must be filed in the circuit court when the notice of appeal is tendered to the circuit court clerk. CR 73.02(1)(b). The motion must be supported by
an affidavit indicating that the person's poverty requires the waiver of the filing fee. The issue of whether filing fees should be waived is initially addressed to the circuit court. If the circuit court denies relief, a separate appeal on that issue alone may be taken to the Court of Appeals. If the circuit court denies in forma pauperis status, the party has ten days to pay the filing fee or to file a notice of appeal to the Court of Appeals on that issue alone.

Where to File

The notice of appeal must be timely filed in the office of the circuit court clerk. The filing fee must also be paid. While there is no prohibition against filing by mail, the notice and the fee must actually be received in the circuit court clerk's office on or before the date due. The rule that allows for filing by mail in the office of the Clerk of the Court of Appeals (CR 76.40(2)) does not apply to the notice of appeal and other documents specifically required to be filed in the circuit court. Hand delivery to the circuit court clerk's office is the most certain way to ensure that the notice is timely received and the full amount of the filing fee is paid.

Designation of Parties

All parties to the appeal must be identified by name. This should be done in separate paragraphs that list the appellants and appellees in the body of the notice of appeal. After the filing of the complaint, many circuit court documents, will not list all parties but will list only a lead party followed by the phrase "et al" (which means "and others") to avoid long lists of people. The term "etc" is sometimes used to shorten the description of a party to an appeal. Use of such shortened references in the notice of appeal may require dismissal of the appeal in some cases because the shortened references do not actually designate a person or entity as a party to the appeal. All appellants and all appellees must be identified by name. If a person or entity is involved in the litigation in a limited capacity (as executor or guardian, for example), that capacity should be included with the name.

Appellants. The notice must list all appellants responsible for the filing of this particular notice of appeal. It is important to remember that only one appellant brief may be filed in each appeal. If appellants or groups of appellants have separate interests that will make it desirable to file separate briefs, separate notices of appeal must be filed.

Appellees. In preparing a listing of appellees, the appellant must include all parties who would be affected by the reversal of the judgment. All such parties must be named. The failure to include a party whose absence prevents the granting of complete relief among the other parties to the appeal may prevent any appellate review of the judgment. Braden v. Republic-Vanguard Life Insurance Company, 657 S.W.2d 241 (Ky. 1983).

Designation of Judgment

The notice of appeal must list the circuit court judgment the appellant wishes to have reviewed. This will normally be the final judgment in the case. Because the Supreme Court of Kentucky adopted the standard of substantial compliance, Ready v. Jamison, 705 S.W.2d 479 (Ky. 1986), a mistake in designating the judgment will not result in dismissal of the appeal if the judgment to be reviewed can be determined.
with reasonable certainty from a review of the record as a whole. However, careful and precise identification of the judgment will make it easier for the clerks of the circuit court and Court of Appeals to set up the records and assist the appellant in going forward with the appeal.

Stay of the Judgment Pending Appeal

In the absence of a specific statute or rule, the filing of a notice of appeal does not stay the enforcement of a judgment. Hale v. Cundari Gas Transmission Company, 454 S.W.2d 679 (Ky. 1969); Taustine v. Fleig, 374 S.W.2d 508 (Ky. 1964). Stay of the grant or denial of a permanent injunction must be sought under the provisions of CR 65.08. Stay of a money judgment or of a judgment determining the ownership of property must be obtained through the filing of a supersedeas bond under CR 73.04, 73.06, and 73.07. In all other cases, a stay must be sought by the filing of a motion for intermediate relief under CR 76.33.

Prehearing Conference Procedure

The prehearing conference procedure was inserted into Kentucky's appellate procedure to give the Court of Appeals an opportunity to bring the parties to a discussion in the hope of settling or simplifying some appeals. Since the procedure was begun, the conferences conducted by attorneys employed by the Court have resulted in the settlement of about 37 percent of the cases in which conferences were held.

In summary, the procedure requires the appellant to file a statement on a standard form and gives the appellee the opportunity to file a responsive statement. These pleadings are then reviewed by an attorney employed by the Court who schedules conferences in cases in which it appears that it may be productive to do so. If the case cannot be settled or if the conference attorney determines that a conference would not be productive, the appeal is restored to the regular docket of the Court. Even though the appeal is not settled, the conference may produce an order modifying steps in the appellate procedure, which will assist in resolving the appeal.

Appeals Covered by the Procedure

CR 76.03 sets out the prehearing conference procedure. Under CR 76.03(1), the procedure applies to all civil actions except prisoner applications for relief relating to confinement or conditions of confinement. Amendments to the rule that became effective January 1, 2007, also exempted from the procedure appeals from circuit court orders determining paternity, dependency, abuse, neglect, domestic violence or juvenile status offenses. If an appellant has questions concerning the application of the rule to a particular case, questions may be addressed to the Court of Appeals Clerk's office at 502-573-7920.

The procedure applies to cross-appeals as well as to direct appeals.

Timely Filing

In any case to which CR 76.03 applies, the appellant or cross-appellant must file a prehearing statement within twenty days of the date of the filing of the notice of appeal or cross-appeal. CR 76.03(4). Appellees and cross-appellees may file a
responsive pleading called a supplemental statement within ten days of the filing of the prehearing statement. CR 76.03(6). Registered mail or an appropriate carrier may be used to timely file the statement. Note, however, that CR 76.40(2) must be carefully followed to ensure timely filing.

The time for other steps in the appellate process are stayed until the Court removes the case from the prehearing procedure by an order directing that no conference will be held or by an order reciting the results of the conference and returning the appeal to the regular appellate procedure. CR 76.03(3).

**Prehearing Statement**

The prehearing statement must be filed in a form that formats necessary information in a way that can be quickly reviewed by Court staff. The circuit court clerk is required to provide the appellant or appellant’s counsel with the form at the time the notice of appeal is filed. CR 76.03(4). The form is also available online so that it can be completed electronically and then printed for filing. Visit www.courts.ky.gov then click on Legal Forms at the top of the page. Click on Numerically and then click on Form 070. One copy of the statement is filed in the office of the Clerk of the Court of Appeals. The statement must be served on opposing counsel. CR 76.03(4).

The subsections of CR 76.03(4) set out the information required to be submitted on the form. Additionally, the form requires that copies of the following documents be attached to the statement: (1) the judgment appealed and (2) the complaint or other pleading that began the current circuit court action.

In preparing the statement, the appellant must be aware that under CR 76.03(8), the appellant is limited to the issues raised in the prehearing statement. The appellant should carefully list all issues that are expected to be raised. Failure to do so may result in the necessity of requesting special permission from the Court of Appeals to raise additional issues and may actually prevent the appellant from raising an issue for review.

**Appellee's Supplemental Statement**

There is no form for the preparation of the appellee's supplemental statement under CR 76.03(6). The appellee may prepare a statement in the form of a regular response, numbering the sections of the appellant's statement to which the appellee is responding. One copy of the supplemental statement must be filed with the Clerk of the Court of Appeals and the supplemental statement must be served on opposing counsel.

**Conferences and Conference Orders**

Attorneys (called conference attorneys) employed by the Court review the prehearing statements and supplemental statements to select appeals for which conferences will be held. In preparing their statements, litigants may make a request for a conference. These requests will be considered by the conference attorney, but are not binding. (CR 76.03(7)). If an appeal is selected for a conference, a secretary will contact counsel to arrange a time. An order formalizing the scheduling will follow. Conferences may be conducted in person or by telephone. Conference attorneys are willing to
invest considerable time to help litigants reach a mutually agreeable settlement. All statements made at a prehearing conference are confidential and may not be disclosed by the conference attorney, by counsel or by the litigants. CR 76.03(12).

If a settlement is reached, the parties may dismiss the appeal and avoid further litigation.

If a settlement is not reached, the conference attorney will enter an order restoring the case to the regular appellate procedure. The order may also direct variations in the normal course of appellate procedure to facilitate the quick resolution of the appeal. CR 76.03(11).

Dispensing With the Prehearing Conference

If the conference attorney determines that a conference will not be held in the appeal, an order reciting that determination will be entered. That order will also start the time running for the next step in the regular appellate process.

Record on Appeal

Introduction

The record on appeal collects the pleadings and other papers filed in circuit court together with the evidence introduced at trial for presentation to the Court of Appeals. Although the circuit court clerk will actually put the material together, it is the appellant's responsibility to ensure that the circuit court clerk properly assembles the record and that the record includes all necessary material. CR 75.07(5). The appellant is responsible for including all material in the record that the appellate court needs to review the appellant's issues on appeal. The appellee has the same responsibility to see that the record is complete from the appellee's standpoint. Fanelli v. Commonwealth, 423 S.W.2d 255 (Ky. 1968).

The Circuit Court Clerk's Record

In order to reduce the cost and delay of preparing the record, Kentucky appellate rules require the circuit court clerk to prepare the record using the original papers filed in the circuit court clerk's case file. This spans the filing of the complaint to the certification of the record. The circuit court clerk orders the documents, adds page numbers, binds the documents and prepares an index. This portion of the record is prepared in every appeal unless the parties prepare an agreed statement of the record under CR 75.15 (use of that rule is very rare). In addition, the circuit court clerk adds to the record any electronic recording of a trial, if one occurred, and any other evidentiary material designated by the parties. Certain depositions must be excluded from the record.

The appellant should always consult with the circuit court clerk's office to be sure that he or she understands what the circuit court clerk will include in the record and what steps the appellant must take to ensure the circuit court clerk includes any essential evidentiary material.
Designation of the Record

The appellant must file a designation of record complying with CR 75.01 if there is any material, such as transcripts of proceedings recorded by a court reporter (see CR 75.01) or electronic recordings other than a trial (see CR 98(3)), which needs to be added to the materials that the circuit court clerk automatically includes in the record. The designation of record must be filed within ten days of either (a) the filing of the notice of appeal if CR 76.03, the prehearing conference rule, does not apply; or (b) the order of the Court of Appeals removing the case from prehearing under CR 76.03(3). The designation must be filed in the circuit court clerk's office and must be served on: all other parties; the court reporter (if any); and the Clerk of the Court of Appeals. The designation must specifically list those portions of any recorded proceedings that are to be included in the record on appeal.

If an appellant fails to designate material that the appellee believes is necessary to present the appellee's position on appeal, the appellee may file a counter-designation within ten days of the date on which the appellant's designation was due to be filed.

Electronic Recordings

In another effort to reduce the costs and delay in preparing records of court proceedings, most Kentucky circuit courts are equipped to record proceedings electronically. When such a recording system has been installed in a circuit court, the electronic recording is used as the official record of the proceedings for purposes of appeal. CR 98. No transcript of the proceedings is prepared. The circuit court clerk is required to include the electronic recording of any trial. However, if any pretrial or post-trial hearings are needed, the appellant must file a designation listing the dates of any such hearings to be added to the record on appeal.

Transcription of Stenographically Recorded Proceedings

If the appellant wishes to include in the record a transcript of a trial or any hearings recorded by a court reporter and if those proceedings have not yet been transcribed and filed with the circuit court clerk, the appellant must file a designation identifying such material. CR 75.01(1). The designation must have attached to it a certificate signed by the appellant (or counsel) and by the court reporter that provides the date the transcript was requested, the estimated number of pages in the transcript, the estimated completion date and a statement that satisfactory arrangements have been made between the reporter and the party designating the material to pay for the transcription. CR 75.01(2). Official Form 23 in the forms following the Civil Rules is a sample of a court reporter's certificate.

The court reporter is required to complete the designated transcript within fifty days of the date of service of the designation. If the court reporter cannot complete the transcript within the time allowed, the reporter must inform the party designating the transcript so that the party may seek an extension from the appellate court.

Depositions

The rules favor including in the record on appeal only those depositions that were given evidentiary value by the circuit court. Depositions used for discovery purposes only should
be excluded from the record on appeal. CR 75.07(1). To assist the circuit court clerk in assembling the record, the appellant is required to provide a list of depositions on file which are not to be included in the record on appeal. If a designation of untranscribed material is filed, the list is to be included in the designation. If no designation is required, the list must be included in a statement filed with the circuit court clerk within the same time limits as required for a designation.

Missing Record of Proceedings

If the transcript or electronic recording of a portion of the proceedings is missing or cannot be made a part of the record on appeal for any reason, the appellant may prepare a narrative statement to replace the missing material. CR 75.13. Cardine v. Commonwealth, 623 S.W.2d 895 (Ky. 1981). Failure to replace the missing material may inhibit the appellate court's ability to review the issue that the appellant wishes to raise. Porter v. Harper, 477 S.W.2d 778 (Ky. 1972).

Certification of the Record

When the record has been properly assembled, the circuit court clerk certifies the record and sends out a notice of certification to the litigants and to the Clerk of the Court of Appeals. In most cases, the circuit court clerk is required to certify the record within thirty days of the filing of the notice of appeal (if CR 76.03 does not apply) or within thirty days of the entry of an order by the Court of Appeals that removes the appeal from the prehearing conference procedure. CR 76.03(3). If a party designates a transcript that has not yet been transcribed for inclusion in the record, the circuit court clerk must certify the record within ten days of the date on which the court reporter files the completed transcript.

Custody of the Record

After certification, the record on appeal is retained in the custody of the circuit court clerk so that it is available to the parties for the preparation of their briefs. CR 75.07(7). If counsel is allowed to check out the record, the record must be returned to the circuit court clerk before the filing of counsel's brief. The parties' briefs must certify that the record has been returned to the circuit court clerk or that it was not checked out from the circuit court clerk. CR 76.12(6).

The Brief: Written Argument

The brief contains a party's written argument on the merits of the appeal. It is the principal and most effective way to present the party's position on appeal. Because the Court of Appeals hears oral argument in only about 20 percent of the appeals submitted on the merits, the brief may be a party's only opportunity to persuade the Court.

The technical requirements for preparing the brief are designed to expedite the handling of the brief in the appellate clerk's office and in the judges' chambers.

Beyond the technical requirements, careful presentation of the arguments and thoughtful assembly of an appendix will assist the judges in evaluating the parties' positions on the issues presented in the appeal.
Time for Filing Briefs

**Special Cases Involving Protection of Vulnerable Victims.** Amendments to CR 76.12(2)(a), effective January 1, 2007, established shortened briefing times in appeals from circuit court orders determining paternity, dependency, abuse, neglect, domestic violence or a juvenile status offense. In such cases, the deadlines for filing briefs in general civil cases are shortened to allow the appellant thirty days, the appellee thirty days and the appellant ten days for a reply brief. Counsel practicing such cases need to be aware of the shortened deadlines and that extension of time may be requested only "under extraordinary circumstances."

**Civil Cases.** CR 76.12(2)(a) requires that the appellant's brief be filed within sixty days of the date of the certification of the record (actually the date that the circuit court clerk notes on the docket that the certification of the record has been sent out). The appellee's brief is due sixty days from the date of the filing of the appellant's brief. The appellant's reply brief is due fifteen days from the date of the filing of the appellee's brief. If there is more than one appellee, the appellant may file a reply brief to each within fifteen days of the filing of the brief or may file a single reply brief to all appellee's briefs within fifteen days of the date the last appellee's brief was filed. If there are multiple appellees and one or more of the appellees chooses not to file a brief, then the appellant would only know with hindsight when the last appellee's brief was filed. In that situation, the rule allows the reply brief to be filed fifteen days from the date the appellee's brief was due to be filed. If the appellant is also a cross-appellee, that party may file a single brief that combines its cross-appellee and appellant's reply arguments within sixty days of the date of the appellee's brief.

**Criminal Cases.** CR 76.12(2)(b). The appellant's brief is due within sixty days of the certification of the record (subject to the entry of service of notice) unless the appellant is represented by the Frankfort Office of the Public Advocate or by the Office of the Attorney General. In the latter cases, the brief is due sixty days from the date the appellate court clerk receives the record on appeal and makes the record available to the public advocate or to the attorney general. The appellee's brief is due sixty days from the date of the filing of the appellant's brief or from the date of the receipt of the record in the appellate court, whichever is later. An appellant's reply brief may be filed within fifteen days of the date of the filing of the appellee's brief.

**Filing of Briefs**

To be timely filed, a brief must be received in the office of the Clerk of the Court of Appeals within the time allowed for filing. CR 76.12(2). In computing deadlines, the rules provide that the time for filing briefs runs from either the date of the circuit court clerk's notice of certification or of the filing of another brief. The additional time allowed if the deadline runs from service by mail does not apply. If a party requires additional time, a motion should be filed as soon as the need becomes apparent.

If filing the brief by mail, CR 76.40(2) permits a brief to be filed by mail on the last day if a party uses U.S. Registered Mail, U.S. Express Mail, or some other recognized carrier. The rule requires the carrier to place the date it receives the package from its customer on the outside of the package. A party must carefully comply with this rule when using the mail or a messenger service to file briefs in the Court of Appeals.
Format of the Brief

The rules for formatting a brief are contained in CR 76.12(4). "Printed briefs" are those that have been typeset and are rare in the Court of Appeals. Briefs produced on a computer printer are considered to be typewritten.

Rules for a Typewritten Brief

Paper: 8.5 x 11 inch unglazed white paper.

Type: Black type, no smaller than 12 point (standard width), text double spaced and clearly readable.

Margins: 1.5 inch on the left margin; 1 inch on all other margins.

Binding: Briefs are to be securely bound on the left side. If staples are used, the party should ensure that all sharp edges are tucked in.

Covers: Briefs must be enclosed (front and back) with colored covers indicating the nature of the brief:
- Appellant – Red
- Appellee – Blue
- Appellant Reply – Yellow
- Appellee/Cross-Appellant – Blue, Red or White
- Reply/Cross-Appellee – Yellow, Blue or White
- Amicus Curiae – Brown
- Other – White
- Petition for Rehearing – Green
- Response to Petition for Rehearing – Gray

Length: CR 76.12(4)(b)(i) sets strict limits for the length of briefs. Unless a party's motion to exceed the page limit is granted, the limits in the Court of Appeals are:
- Appellant – 25 pages
- Appellee – 25 pages
- Appellee/Cross-Appellant Combined – 40 pages
- Cross-Appellee/Appellant Reply Combined – 30 pages
- Appellant Reply – 5 pages (but if the brief responds to more than one appellee brief, an additional five pages is permitted for each additional appellee brief)
- Cross-Appellant Reply – 5 pages

Number of Copies: 5 copies of each brief must be filed with the Clerk of the Court of Appeals. CR 76.12(3)

Organization of the Appellant's Brief

CR 76.12(4)(c) provides guidelines for the organization and contents of the appellant's brief. The organizational rules allow the appellate judges to efficiently review the brief.

The Introduction lets the judges know what area of law is involved in the appeal. The introduction should be very short. Samples are included in the rule.

The Statement Concerning Oral Argument should be one brief paragraph indicating whether the appellant desires oral argument on the appeal and supplying any reason that appellant can offer to support the value of an oral argument in resolving the appeal.
The **Statement of Points and Authorities** lists the issues the party will discuss in the "Argument" section of the brief. The statement of each issue should be simple and direct. Under each issue the appellant must list the legal authorities cited in the argument together with the page of the brief on which the authority is cited. This gives the appellate judge a quick listing of material that may need to be read in conjunction with the brief.

The **Statement of the Case** is the "story" of the case. It sets out the facts of the case and the procedural events the judges need to know to understand the case. The statement should be sufficiently complete for a comprehensive understanding of the case, but should not contain unnecessary material. The statement should be as objective as possible and without personal attacks. Each statement narrated should be supported by a reference to the specific page number or recording reference number to show where the fact appears in the record. CR 98 (4)(a) provides a form for citing to electronic recordings.

The **Argument** tracks the "Statement of Points and Authorities" and presents the issues that appellant believes require a different result than that reached by the circuit court. All facts stated must be supported by references to the record and statements concerning the law must be supported by citations of authority, either statute or published appellate decision. CR 76.12(4)(g) provides a specific format for citing to Kentucky statutes and opinions. At the beginning of the discussion of each issue, the appellant must include a statement (with a reference to the record) showing how and when the issue was **Preserved for Appeal**. It is helpful to also set out the standard of review the appellate court must use in reviewing the issue.

The **Conclusion** states the relief the appellant seeks in the Court of Appeals. The request should be as specific as possible. The name of the attorney or unrepresented litigant who submits the brief and is responsible for the contents of the brief must appear following the conclusion. CR 76.12(6).

The **Appendix** contains material from the record that the appellant wishes to make easily available to the reading judges. The appellant must include a copy of the judgment appealed and any opinion of the circuit court as the first item in the appendix. In deciding what other documents to include in the appendix, the appellant should consider that only the presiding judge of the panel will have the record on appeal immediately available in the judge's office. The associate judges will each have a set of the briefs including the appendix. If there are essential documents from the record that the judges should closely examine, copies should be included in the appendix.

However, the appellant should not make the appendix unnecessarily large. Material not in the record on appeal may not be included in the appendix. However, CR 98(3)(b and c) encourage the use of an evidentiary appendix to include transcription of essential sections of an electronically recorded record. If the appendix is large, it may be bound separately from the brief in red covers that are appropriately labeled. A list of the items included in the appendix must be placed at the beginning of the appendix. The items in the appendix must be separated by tabs.
Organization of the Appellee's Brief

CR 76.12(4)(d) provides guidelines for the organization and contents of the brief for the appellee. The requirements are the same as for the appellant (see previous paragraphs) except that the rules do not require an introduction or any specific appendix material. The remarks above concerning the appendix should be considered by the appellee as well. The appellee should not duplicate documents included in the appellant's appendix, but may refer to documents included by the appellant.

Organization of the Appellant's Reply Brief

The appellant's reply brief is responsive to points raised in the appellee's brief and may not repeat arguments already made in the appellant's initial brief. CR 76.12(4)(e). If the reply brief is five pages or less, a "statement of points and authorities" is not required.

Service of the Brief

Copies of each brief must be served on all adverse parties (by service on their counsel if a party is represented by counsel) and on the circuit court judge whose decision is under review. In a criminal case, both the defendant and the attorney general must serve the Commonwealth's attorney of the district from which the appeal comes. CR 76.12(5).

Certification Required

The cover of each brief must contain a signed statement identifying by name the individuals served with copies of the brief. The certification must also contain a statement that the record on appeal has been returned to the circuit court clerk or that the record was not withdrawn. CR 76.12(6). For a sample cover for a brief that includes the required certification, see Official Form 24 to the Civil Rules.

Samples of Briefs

The Court does not have sample or form briefs. However, briefs filed in recent Supreme Court of Kentucky and Kentucky Court of Appeals cases that resulted in a published opinion are now available online through the Northern Kentucky University Salmon P. Chase College of Law. You can access these briefs by visiting http://chaselaw.nku.edu/library.

While differing in some respects, such as page length, Supreme Court briefs are governed by the same general rules as Court of Appeals briefs. A review of some of these briefs may be a valuable experience for a person who has never prepared a brief.

Sanctions for Failure to File a Brief

If an appellant fails to file a brief within the time allowed by the rules or by an order of the Court, the appeal may be dismissed. CR 76.12(8)(b).

If no appellee files a brief, the Court may either:

(1) accept the appellant's statement of the facts and issues as correct,
reverse the judgment if the appellant's action reasonably appears to sustain that result, or

(3) treat the failure to file a brief as a confession of error and reverse the judgment without consideration of the merits. CR 76.12(8)(c).

Submission & Consideration of Appeals

Transmittal of the Record to the Appellate Court

The circuit court clerk sends the record on appeal to the Court of Appeals when transmittal is requested by the appellate court clerk. CR 75.07(12). In a civil case, this will occur after an appellant's reply brief is filed or the time for filing such a brief has run. CR 79.06(7). In a criminal case, the time for transmittal of the record will occur:

(1) after the certification of the record if a criminal defendant is represented by the Frankfort Office of the Public Advocate,

(2) after filing of the appellant's brief if a criminal defendant is represented by someone other than the Frankfort Office of the Public Advocate, or

(3) after certification if the Commonwealth is the appellant.

Submission of an Appeal on the Merits

After the record is received and all briefs are filed, the appeal is submitted to the Court for consideration and decision. CR 76.26. Once the appeal has been submitted, no additional materials related to the merits of the case may be filed unless leave to do so is requested by motion.

Assignment to a Panel

The fourteen judges of the Court of Appeals sit in panels of three judges. The Chief Judge of the Court assigns judges to sit on panels and those panel assignments are changed monthly. SCR 1.030(7). The Chief Judge is also responsible for assigning cases to the panels and designating the presiding judge on each case. The presiding judge will ordinarily author the opinion of the panel and is responsible for ensuring that the appeal moves without unnecessary delay.

Cases are assigned to panels after submission. While any delay will be dependent upon the Court's workload, such assignment will usually occur within two to six weeks after submission. Normally, the panel will be scheduled to meet about four months after the assignment.

For example, cases delivered to the judges in early September will be for their December panels. The early delivery of cases to the judges allows them to screen cases and schedule oral arguments.

When case materials are distributed, the presiding judge receives the record and a set of briefs. Each associate judge receives only a set of the briefs and any appendix filed with the briefs.
Once a panel has been assigned, the membership of the panel becomes a matter of public record. The Clerk of the Court of Appeals sends a notice to counsel and any unrepresented parties identifying the members of the panel. The panel members are identified on the clerk's record of the individual case on the Kentucky Court of Justice website at www.courts.ky.gov. However, counsel and litigants must be aware that judges cannot receive any contact about a case from the parties except through a proper filing in the office of the appellate clerk. Any attempt to make such contact may require the judge to disqualify himself from the case and may subject the offending party to sanctions.

**Oral Argument and Non-Oral Cases**

The Court of Appeals traditionally has scheduled oral arguments in less than 20 percent of the appeals assigned to panels for decision on the merits.

Appeals are initially selected for oral argument by the presiding judge. In general, the Court favors oral argument on questions of law rather than fact. Because a layperson would be at a considerable disadvantage in arguing against trained counsel, oral argument is not scheduled unless both sides are represented by counsel. However, a person without counsel may ask for special leave to orally argue. CR 76.16(4). When all three members of the panel have selected cases for oral argument in any assignment month, arguments are scheduled at a reasonably convenient location. Panels are scheduled across the Commonwealth, taking into account the location of counsels' offices.

Orders are entered informing counsel of the scheduled time and place for oral argument as soon as practical after assignment. Normally, counsel will receive a scheduling order at least two months before the date of oral argument. If counsel has an irreconcilable conflict with the scheduled date, a motion to reschedule must be promptly filed. Rescheduling of oral argument is granted only for extremely compelling reasons.

The time allowed for oral argument will be set out in the order scheduling oral argument. Normally thirty minutes will be allowed for each oral argument with the time being equally divided between the appellant and the appellee.

The oral argument schedule of the Court of Appeals is available on the Kentucky Court of Justice website at www.courts.ky.gov. Click on Court of Appeals and then on Oral Arguments Calendar.

The order scheduling oral argument also provides special provisions for counsel to submit to the panel any new authority rendered after the filing of briefs. Counsel wishing to submit such authority must carefully comply with the provisions of the order.

If the Court determines that oral argument will not be heard on an appeal, an order dispensing with oral argument is entered. If counsel can advance good reasons for holding oral argument, a motion to reconsider must be filed within ten days of the entry of the non-oral order. CR 76.38(2). The Court cannot render an opinion in the appeal until the time for filing such a motion has run and an order ruling on the motion has been entered. CR 76.16(1). In cases in which no oral argument is scheduled, the panel reviewing the appeal may elect to render an opinion prior to the designated assignment month.
**Decisions of the Court**

Procedural matters may be handled by a single judge whose signature appears on an order disposing of the issue.

All opinions on the substantive merits of an appeal and all dispositive orders must be approved by a panel of three judges. The members of the panel who voted on the opinion or disposition order are listed on the BEFORE line of the document. At the end of the document, there is a statement concerning whether all the panel members concurred (agreed with the decision). If any member of the panel dissents from (disagrees with) the majority decision, that fact is stated at the end of the majority opinion. A concurring or dissenting judge may write a separate opinion stating that judge's reasoning. A decision by a majority of the panel is the decision of the Court of Appeals. SCR 1.030(7)(d).

The Court of Appeals may dispose of a case by **affirming** or **reversing** the entirety of the judgment or it may **affirm** as to some issues and **reverse** as to others. The Court of Appeals may **vacate** the circuit court decision if the circuit court omitted some essential step in reaching its decision. The Court of Appeals may also **remand** the case to the circuit court for further proceedings if necessary. If a case is remanded to circuit court, a party adversely affected by the decision of the circuit court on remand is entitled to take a new appeal of the circuit court decision on remand. However, the "law of the case" doctrine may prevent the Court of Appeals from reviewing issues conclusively decided in the first appeal.

Decisions of the Court of Appeals are announced in one of three types of documents: an opinion, an order, or an opinion and order. The documents differ in their effective date and in the manner in which litigants may seek further review in the Court of Appeals.

**Opinions: CR 76.28**

An opinion is headed as such in the caption of the document, for example, "Opinion Affirming." An opinion lists the panel deciding the case as well as the authoring judge, but does not have an actual signature. The Court announces most decisions on the merits of appeals in opinions.

Opinions are rendered each Friday at 10:00 a.m. No information can be released about an opinion until the release time. Opinions are mailed to counsel or unrepresented litigants on the Thursday before rendition. Opinions are available at the release time at www.courts.ky.gov through Searchable Opinions under Court of Appeals or the Research/Reference area of the site. The Court of Appeals Minutes list all of the decisions for a given week and are also available in the Court of Appeals section. The file number for each opinion listed in the Minutes is a link that connects to the text of the opinion itself.

The opinion shows on its face the date of release and whether it is designated for publication. The designation indicates whether the Court intends the opinion to be cited as precedent. Even though the Court may not have designated an opinion for publication, amendments to CR 76.28(4)(c) allow unpublished opinions rendered after January 1, 2003, to be cited "for consideration" only "if there is no published authority that would adequately address the issue before the Court."
All opinions of the Court of Appeals, "unpublished" and "to be published," are matters of public record.

If a decision is announced in an opinion, further review in the Court of Appeals must be sought by a petition for rehearing under CR 76.32.

An opinion is not effective until it becomes final under CR 76.30. Until that time it is only advisory to the parties.

Orders

The Court of Appeals uses orders to announce all procedural rulings, most dismissals of appeals, and the substantive disposition of original actions and other expedited actions. Orders contain the signature of the judge making the ruling or of the presiding judge of the panel making the ruling. If the order announces a panel decision, the panel is listed on the BEFORE line of the order.

Orders show the date of entry near the signature of the judge and are effective immediately upon entry. Orders are entered as soon as possible after being received in the office of the Clerk of the Court of Appeals. In an urgent situation, a judge may direct that an order be effective upon signature without the necessity of entry by the Clerk of the Court of Appeals.

Orders are rarely designated for publication.

If a decision is announced by an order, further review in the Court of Appeals must be sought by a motion to reconsider under CR 76.38.

Opinion and Orders

The opinion and order is generally used when the Court of Appeals wishes to provide a more detailed explanation than is usual in an order or when the Court wishes to issue a published decision that must be effective immediately.

An opinion and order lists the panel making the decision, lists the author of the document and is actually signed by the author. Both opinions and opinions and orders are rendered on Fridays.

A decision announced in an opinion and order is subject to further review in the Court of Appeals by a motion to reconsider under CR 76.38.

Petitions for Rehearing & Motions to Reconsider

Once a decision is made in the Court of Appeals, either party can request that the Court of Appeals review the decision. However, as previously noted, there are two different methods of requesting such review and the choice of how to proceed depends upon the type of document the Court uses to announce its decision. If the Court decided the case by opinion, a petition for rehearing under CR 76.32 is appropriate. If an order or an opinion and an order are used, a motion to reconsider under CR 76.38 is appropriate. These pleadings are not interchangeable. CR 76.32(1)(a). The choice of pleading is significant because of the different time deadlines and formatting requirements.
Note: There is no requirement that a petition for rehearing or motion to reconsider be filed as a prerequisite for seeking review in the Supreme Court of Kentucky.

Petitions for Rehearing

A party adversely affected by an opinion of the Court of Appeals may file a petition for rehearing or a petition for modification or extension of the opinion under CR 76.32. The relief available in a petition for rehearing is very limited. CR 76.32(1)(b) provides that relief will be granted only when a petitioner can show that "the court has overlooked a material fact in the record, or a controlling statute or decision, or has misconceived the issues presented on the appeal or the law applicable thereto." If a party does not wish to challenge the result of the opinion, but wishes to correct factual inaccuracies or request that the Court address issues not covered in the opinion, the appropriate pleading is a petition for modification or extension. CR 76.32(1)(c). A party may request rehearing and modification or extension in a single petition.

Five copies of the CR 76.32 petition must be filed in the Court of Appeals within twenty days of the date on which the opinion was rendered. CR 76.32(2). If a party requires more time to prepare the petition, a motion requesting additional time must be filed on or before the date the petition is due. The petition may be timely filed by mail if CR 76.40(2) is carefully complied with. The petition must be accompanied by the $150 filing fee required by CR 76.42(2)(v).

In general, the petition must conform to formatting prescribed for briefs under CR 76.12(4), except that the petition has green covers and is limited to ten pages. A copy of the opinion must be attached to each copy of the petition. In preparing the petition, a party should be aware that the members of the panel already have copies of the briefs previously filed and that the arguments of the petition should be directed to the opinion as rendered.

Opposing parties may file responses to the petition within twenty days of the date on which the petition was filed. The responses must have gray covers and are limited to ten pages.

A petition under CR 76.32 is assigned to the same panel that considered the appeal. However, a different judge is designated as the presiding judge. CR 76.32(6)(b).

A petition under this rule is normally ruled on by order. If a petition is granted, a party adversely affected may file a petition under CR 76.32, but no response is permitted to a second petition. CR 76.32(1)(d). If a petition is denied, no request for reconsideration of that ruling is permitted. CR 76.38(3).

Motions to Reconsider

When a ruling of the Court of Appeals is announced by order, a party adversely affected may file a motion to reconsider under CR 76.38. A decision announced in a document headed as an opinion and order is treated as an order for purposes of reconsideration. CR 76.38(1); CR 76.32(1). The procedure of CR 76.38 applies to both procedural and substantive orders of the Court of Appeals except for certain rulings specifically listed in CR 76.38(3). The rulings that are not subject to reconsideration by the Court of Appeals include:
orders granting or denying interlocutory relief under CR 65.07 or CR 65.08,
orders granting or denying transfer under CR 74.02,
orders granting or denying discretionary review under CR 76.20, and
orders granting or denying petitions for rehearing under CR 76.32.

A motion to reconsider must be filed within ten days of the date of entry of the order subject to reconsideration. The normal motion format should be used and no colored covers are required.

If the order to be reconsidered was a final order in an appeal or was an "opinion and order," the $150 filing fee required by CR 76.42(2)(x), must be paid.

In general, a motion to reconsider is assigned to the panel that made the initial decision.

Orders granting or denying reconsideration will not be reconsidered. CR 76.38(4).

Further Review in the Supreme Court

Final decisions of the Court of Appeals may be reviewed by the Supreme Court of Kentucky. In a majority of cases, review must be sought by a motion for discretionary review. In workers' compensation cases under CR 76.25 and in original actions under CR 76.36, review in the Supreme Court is by a matter of right appeal.

Motions for Discretionary Review

In any case appealed as a matter of right from the Circuit or Family Court to the Court of Appeals and in any case in which discretionary review was granted or denied in the Court of Appeals, a party may seek review in the Supreme Court by the filing of a motion for discretionary review. The motion must be filed in the office of the Supreme Court clerk within thirty days of the rendition of an opinion by the Court of Appeals, the entry of an order disposing of a petition for rehearing, the entry of an order denying discretionary review by the Court of Appeals or the entry of some other order finally disposing of an appeal. The motion must be in the form provided by CR 76.20 and must be accompanied by the $150 filing fee specified in 76.42. Questions concerning the motion should be addressed to the office of the Clerk of the Supreme Court.

Notice of Appeal to the Supreme Court

In an appeal of a workers' compensation case under CR 76.25 or an original action filed in the Court of Appeals under CR 76.36, review in the Supreme Court is by a matter of right appeal. CR 76.36(7), CR 76.25(12); Vessels by Vessels v. Brown-Forman Distillers Corp., 793 S.W.2d 795 (Ky. 1990).

The notice of appeal must be filed in the office of the Clerk of the Court of Appeals within thirty days of the date of the rendition of the Court of Appeals opinion; of the entry of the order disposing of the petition for rehearing, or of the entry of any other order making final disposition of the action. The notice must be served on all opposing counsel and the $150 filing fee required by CR 76.42 must be paid.
Final Disposition of Appeals

Effective Date of Opinions

If a decision of the Court is announced by an opinion, the opinion is not effective until it becomes final under CR 76.30(2). Such a decision may not be enforced until it is final.

A decision of the Court of Appeals becomes final on the 31st day after the rendition of the opinion unless a petition for rehearing or motion for discretionary review has been timely filed. If a petition for rehearing has been filed, the opinion becomes final on the 31st day after the entry of an order disposing of the petition for rehearing unless a motion for discretionary review is timely filed. CR 76.30(2)(c).

If a motion for discretionary review is filed in the Supreme Court of Kentucky, a Court of Appeals opinion becomes final immediately upon denial of the motion by the Supreme Court. CR 76.30(2)(b). If the motion for discretionary review is granted, the Court of Appeals opinion never becomes effective, but is replaced with the decision of the Supreme Court.

When the opinion becomes final, the Clerk of the Court of Appeals stamps an endorsement on the face of the opinion and sends copies of the endorsed opinion to the circuit court clerk. CR 76.30(2)(e). At the time that opinion is made final, the Clerk of the Court of Appeals also returns the original record to the circuit court clerk for further action or for storage and eventual archiving. The Clerk of the Court of Appeals retains a permanent record only of the documents filed in the appellate court, as well as any orders and the opinion of the Court of Appeals.

At the time that the opinion is made final, the Clerk of the Court of Appeals sends out any required letter on the reimbursement of the filing fee. CR 76.42(3).

Kentucky no longer uses a mandate (an order from the Clerk of the Court of Appeals) to make appellate opinions effective.

Effective Date of Orders

Unless an order states otherwise, an order is effective upon entry in the office of the Clerk of the Court of Appeals and must be obeyed. A document styled as an opinion and order is treated as an order. CR 76.38(1).

If an order disposes of an appeal, the Clerk of the Court of Appeals closes out the appellate record (including the return of any original circuit court record) on the 31st day after the entry of the order unless a motion to reconsider or a motion for discretionary review has been filed. If a motion to reconsider is denied, closure will occur on the 31st day after the entry of the order denying the motion to reconsider. If a motion for discretionary review is filed in the Supreme Court, the record is not closed until the Supreme Court disposes of the motion.
Decisions Designated for Publication

If a decision has been designated for publication, the Clerk of the Court of Appeals sends a notice to West Publishing Company allowing the opinion to be printed in the Southwestern Reporter. Until the Clerk releases the opinion as final, it may not be relied upon as authority.

Storage of Records

The Clerk of the Court of Appeals stores appellate court records in the Court's Central Office for approximately four years.

The records are eventually removed to the custody of the Kentucky Department for Libraries and Archives.

Abbreviations

CR Kentucky Rules of Civil Procedure
KRS Kentucky Revised Statutes
RCr Kentucky Rules of Criminal Procedure
SCR Rules of the Supreme Court of Kentucky

Glossary

Affirm. To confirm a judgment on appeal; declaration used when the appellate court finds no reversible error.

Appeal. A legal procedure in which a party who is dissatisfied with a judgment of a lower court may seek review of that judgment in a court with higher authority.

Appellant. A party to a legal proceeding who seeks relief in the appellate court from a lower court judgment.

Appellee. A party who opposes an appeal and who usually seeks to have the judgment affirmed.

Concur. To agree with a decision.

Dissent. To disagree with a decision.
In forma pauperis. A procedure allowing a person who cannot pay court fees because of poverty to proceed without payment of those fees.

Litigant. Any party to a lawsuit.

Motion. A document filed with the court seeking some relief short of a decision on the merits of an appeal, such as an extension of time or dismissal of an appeal.
**Opinion.** A document rendered by a court announcing a decision on the merits of an appeal and setting out the reasons for that decision.

**Order.** A document from a court granting or denying a motion or directing that some action be taken.

**Pro se.** A person who is representing himself or herself in litigation and who is proceeding without an attorney.

**Remand.** To send a case back to a lower court with directions to take some further action.

**Response.** A document filed with the court by a party opposing a motion; a response may, in some instances, express a lack of opposition to the relief sought or even join in the request for relief.

**Reverse.** To declare that a judgment is wrong due to some significant error and that the judgment may not be enforced.

**Vacate.** To set aside a judgment because the circuit court failed to take a required step in deciding a lawsuit.