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REPORT  
No. 181

## INTERIOR DEPARTMENT AND RELATED AGENCIES APPROPRIATION BILL, 1964

May 22, 1963—Filed under authority of the order of the Senate of February 11, 1963, and ordered to be printed

Mr. HAYDEN, from the Committee on Appropriations, submitted the following

### R E P O R T

[To accompany H. R. 5279]

The Committee on Appropriations, to which was referred the bill (H. R. 5279) making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1964, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes recommended:

Amount of the bill as passed by the House.....	\$928, 625, 200
Amount of increase recommended by the committee.....	56, 468, 200
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Total of the bill as reported to the Senate.....	985, 093, 400
Amount of the budget estimates considered.....	1, 028, 509, 000
Amount of 1963 appropriations, including the Supplemental Appropriation Act, 1963.....	935, 694, 100
The bill as reported to the Senate:	
Under the budget estimates.....	43, 415, 600
Over the appropriations for fiscal year 1963.....	49, 399, 300

### SUMMARY OF THE BILL

The committee considered budget estimates totaling \$1,028,509,000 (\$986,394,000 for definite appropriations, \$11,615,000 for indefinite appropriations of receipts and \$13 million borrowing authority) for

the programs and activities for the agencies and bureaus of the Department of the Interior—exclusive of the Southeastern Power Administration, the Southwestern Power Administration, the Bonneville Power Administration, and the Bureau of Reclamation—and the following related agencies:

- Commission of Fine Arts.
- Federal Coal Mine Safety Board of Review.
- Forest Service (Department of Agriculture).
- Indian Claims Commission.
- Division of Indian Health (Department of Health, Education, and Welfare).
- National Capital Planning Commission.
- National Capital Transportation Agency.
- Smithsonian Institution.
- National Gallery of Art.
- Civil War Centennial Commission.
- Transitional grants to Alaska.
- The Virgin Islands Corporation.

The committee recommends appropriations totaling \$985,093,400 (\$967,563,400 for definite appropriations, \$11,530,000 for indefinite appropriations of receipts and \$6 million borrowing authority) for the programs and activities of these agencies. The sum recommended by the committee is a decrease of \$43,415,600 under the budget estimates considered, an increase of \$56,468,200 over the sums included in the House bill, and an increase of \$49,399,300 over the sums appropriated for the current fiscal year.

#### PERSONNEL

The committee has restored the major portion of the funds deleted by the House of Representatives to meet the increased personnel costs in fiscal year 1964 attributable to enactment of Public Law 87-793, October 11, 1962. The funds were requested, not for additional personnel, but to meet necessary salaries of personnel authorized to be employed as of June 30, 1963. Funds for additional personnel who would be employed because of increases in agency programs are included in the requests for program increases. The restoration of these funds will permit the agencies to retain the services of 887 employees which otherwise would be lost to the agencies, either through discharge or forced failure to fill vacancies regardless of need. With the funds provided the committee feels that neither of these alternatives will be required.

### TITLE I—DEPARTMENT OF THE INTERIOR

#### BUREAU OF LAND MANAGEMENT

##### MANAGEMENT OF LANDS AND RESOURCES

Appropriation, 1963.....	1 \$44, 410, 200
Budget estimate, 1964.....	46, 286, 000
House allowance.....	43, 292, 500
Committee recommendation.....	44, 652, 500

<sup>1</sup> Includes \$2,900,000 in Supplemental Appropriations Act, 1963.

The committee recommendation of \$44,652,500 is \$1,633,500 under the budget estimate and \$1,360,000 more than the House allowance.

The committee has taken the following action on programs for which budget estimates were submitted:

Lease and disposal of lands and mineral resources.....	\$10, 250, 800
Management of grazing lands.....	5, 980, 700
Forestry.....	8, 820, 800
Cadastral surveys.....	4, 507, 600
Soil and moisture conservation.....	10, 329, 500
Fire suppression.....	400, 000
Maintenance of physical facilities.....	178, 000
Maintenance of access roads.....	225, 000
Weed control.....	907, 100
General administration.....	1, 813, 000

The committee recommendation of a portion (\$500,000) of the estimate for rehabilitation of burned areas is made in order that funds will be available to meet immediate needs for rehabilitation work which cannot wait for an appropriation. If the extent of work should so demand, a supplemental estimate to cover the additional needs may be submitted.

In addition, the committee recommendation provides \$430,000 to meet pay act costs, approves a restoration of 16 positions denied by the House of Representatives, and proposes \$810,000 for the following:

Rehabilitation of public land in Butte and Lawrence Counties, S. Dak..	\$110, 000
Initiation of a program of rehabilitation in the Big Horn Basin, Wyo..	400, 000
Cadastral surveys in Alaska (over the budget estimate).....	300, 000

The committee is concerned about complaints relative to surveys of Alaskan land selections. Congress in the act (Public Law 85-508) providing for the admission of the State of Alaska into the Union stated in section 6(g):

“Where any lands desired by the State are unsurveyed at the time of their selection, the Secretary of the Interior shall survey the exterior boundaries of the area requested without any interior subdivision thereof and shall issue a patent for such selected area in terms of the exterior boundary survey; where any lands desired by the State are surveyed at the time of their selection, the boundaries of the area requested shall conform to the public land subdivisions established by the approval of the survey.”

Reports of the Senate and House Committees on Interior and Insular Affairs on the statehood bills which were before them and which became law do not contain any indication of any intent in addition to the language of the statehood act; nor is there anything in the reports made on the statehood bills by the Department of the Interior to indicate that each legal land selection would not or could not be subject to an exterior boundary survey.

The State of Alaska has advised that in at least one patent there are included seven separate land selections made by the State and approved by the Department of the Interior on different dates but lumped into one tract for one exterior boundary survey. And the State asks whether there is any limit on the number of selections and the total area which could be included in one exterior boundary survey on which a single patent would issue. The committee believes that there is.

A reading of the statute and the committee reports on the legislation which was enacted into law leads to the clear and definite con-

clusion that Congress intended that so long as the State selections meet the specifically stated requirements of the act there should be an exterior boundary survey of each land selection made by the State of Alaska.

Therefore, the committee directs that the Secretary of the Interior cause surveys of Alaskan land selections made under the terms of Public Law 85-508 to be executed in compliance with this report. It is also the desire of the committee that the Department proceed as promptly as possible with the surveys in order that the time limitations of the act admitting Alaska to the Union will be met.

#### CONSTRUCTION

Appropriation, 1963.....	\$1,000,000
Budget estimate, 1964.....	1,000,000
House allowance.....	300,000
Committee recommendation.....	300,000

The committee recommends \$300,000 for the Bureau's building construction program. This is the same as the House allowance and \$700,000 less than the budget estimate. The reduction is the amount requested for construction of recreation facilities on which the Secretary has agreed there should be congressional guidelines before initiation of a major recreational program on public lands.

#### OREGON AND CALIFORNIA GRANT LANDS

(Indefinite appropriation of receipts)

Appropriation, 1963.....	\$7,175,000
Budget estimate, 1964.....	7,325,000
House allowance.....	7,325,000
Committee recommendation.....	7,325,000

The committee recommends an indefinite appropriation of 25 percent of the gross receipts from sales of timber and other products on the revested Oregon and California railroad grant lands. This is the same amount as the budget estimate and the House allowance. The committee has concurred with the House in the addition of language authorizing use of these funds for timber sales and related management work.

#### RANGE IMPROVEMENTS

(Indefinite appropriation of receipts)

Appropriation, 1963.....	\$967,000
Budget estimate, 1964.....	967,000
House allowance.....	967,000
Committee recommendation.....	967,000

The committee recommends an indefinite appropriation of \$967,000 from grazing of livestock on public lands and on Bankhead-Jones Farm Tenant Act lands. This is an increase of \$270,000 over the fiscal year 1963 amount.

#### PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS

(Liquidation of contract authorization)

Appropriation, 1963.....	None
Budget estimate, 1964.....	\$1,000,000
House allowance.....	750,000
Committee recommendation.....	760,000

The committee recommends an appropriation of \$760,000 for the public lands development roads and trails program. This is \$240,000 less than the budget estimate and \$10,000 more than the House allowance. The committee will entertain a supplemental estimate should it develop as time goes on that this amount is not sufficient to liquidate the public lands roads contracts into which the Department may enter. The committee does approve the employment of the 19 new permanent positions which are required to get this new program underway.

BUREAU OF INDIAN AFFAIRS

EDUCATION AND WELFARE SERVICES

Appropriation, 1963.....	<sup>1</sup> \$82, 508, 400
Budget estimate, 1964.....	92, 610, 000
House allowance.....	88, 350, 000
Committee recommendation.....	90, 381, 500

<sup>1</sup> Includes \$1,208,000 in Supplemental Appropriations Act, 1963.

The committee recommends \$90,381,500, a decrease of \$2,228,500 under the budget estimate, and an increase of \$2,031,500 over the House allowance.

The committee has allowed the following amounts for programs for which budget estimates were submitted:

Educational assistance, facilities, and services.....	\$66, 811, 000
Welfare and guidance services.....	11, 186, 000
Relocation and adult vocational training.....	9, 399, 000
Maintaining law and order.....	2, 423, 000

The committee has denied \$300,000 requested for a survey of Indian education; but recommends restoration of \$2 million of the reduction made by the House for educational assistance facilities and services, believing that a lesser amount could have the undesirable result of lowering standards of school operations, including lowered feeding and instructional standards and lessening of guidance services, as well as the curtailment of summer program activities. The action of the committee provides a total of \$1,498,500 for application toward pay costs for fiscal year 1963 positions.

Within the amount recommended for maintaining law and order, the committee intends that the Bureau of Indian Affairs provide for the Wind River Indian Reservation, Wyo., except enforcement of the Fish and Wildlife Code, which will remain with the Indians.

The committee has inserted language making available to the State of South Dakota of a portion of the funds for maintaining law and order when that State takes over the enforcement of its civil and criminal laws on the Indian reservations within the State.

RESOURCES MANAGEMENT

Appropriation, 1963.....	<sup>1</sup> \$35, 590, 000
Budget estimate, 1964.....	39, 402, 000
House allowance.....	37, 239, 300
Committee recommendation.....	38, 147, 900

<sup>1</sup> Includes \$1,290,000 in Supplemental Appropriations Act, 1963.